



## **CIVIL LITIGATION PANEL VOLUNTEER TRAINING**

Tuesday, June 18, 2024  
9:00 a.m. to 3:30 p.m.  
Judge's Conference Room – Tucson

## **TRAINING MATERIALS**

## CIVIL LITIGATION PANEL VOLUNTEER TRAINING

**Tuesday, June 18, 2024 – Tucson**

**9:00 a.m. to 3:30 p.m. Judge's Conference Room**

**U.S. District Court – District of Arizona**

**Federal Bar Associations, Phoenix & Tucson Chapters**

**Step Up to Justice & Community Legal Services**

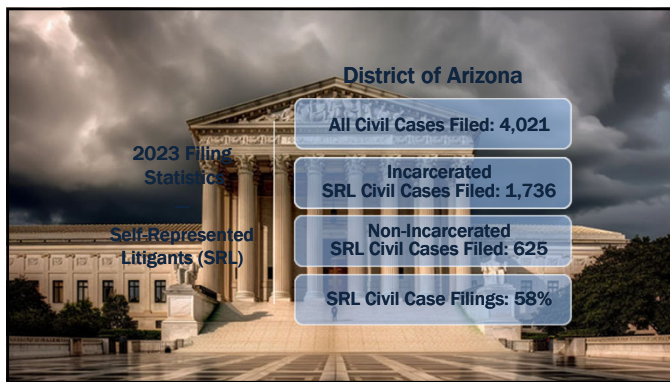
|                                      |                                                                                                                                                                                                                                                                                              |
|--------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>8:30 - 9:00 am</b>                | <b>Registration</b>                                                                                                                                                                                                                                                                          |
| <b>9:00 -9:10 am</b>                 | <b>Welcome</b><br>Hon. Jennifer G. Zipps, U.S. District Court of Arizona<br>Chairperson, Self-Represented Litigants (SRL) Committee                                                                                                                                                          |
| <b>9:10 - 9:20 am</b>                | <b>Program Overview – Types of Pro Bono Appointments<br/>Step Up to Justice (SU2J) – Community Legal Services</b><br>Judge Jennifer Zipps, U.S. District Court of Arizona<br>Jodie Brown, Senior Staff Attorney, U.S. District Court<br>Kate Wolf, Step Up to Justice Director of Operations |
| <b>9:20-10:00 am</b>                 | <b>Prison Operations, Procedure, and Culture</b><br>Haley Brown, Deputy General Counsel, AZ Dept of Corrections<br>Sean Malone, Assistant Director of Prison Operations, AZ DOC<br>Loresa Purden, Legal Monitor, AZ DOC                                                                      |
| <b>10:00-10:30 am</b>                | <b>Ethics</b><br>William D. Furnish, Osborn Maledon, P.A.                                                                                                                                                                                                                                    |
| <b>BREAK 10:30 to 10:45</b>          |                                                                                                                                                                                                                                                                                              |
| <b>10:45 - 11:30 am</b>              | <b>Social Security Overview</b><br>Meghan McNamara Miller,<br>Tretschok, McNamara, & Miller & P.C.                                                                                                                                                                                           |
| <b>11:30 – 12:15 pm</b>              | <b>Civil Rights Law Overview I</b><br>Jodie Brown, Senior Staff Attorney, U.S. District Court<br>Jacinda Lanum, Staff Attorney-Pro Se, U.S. District Court (Tucson)                                                                                                                          |
| <b>LUNCH PROVIDED 12:15 TO 12:45</b> |                                                                                                                                                                                                                                                                                              |
| <b>12:45 – 1:15 pm</b>               | <b>Lunch and Positive Experiences</b><br>Tyler Bugden, Farhang & Medcoff,<br>Patrick Mause, The Law Office of Patrick Mause, PLLC;<br>Lisa Anne Smith, DeConcini, McDonald, Yetwin & Lacy, P.C.                                                                                              |
| <b>1:15 - 2:00 pm</b>                | <b>Employment Law Overview</b><br>Shannon Giles, Averkamp, Bonilla & Giles, P.C.                                                                                                                                                                                                             |
| <b>2:00 – 2:45 pm</b>                | <b>Civil Rights Law Overview II</b><br>Jodie Brown, Senior Staff Attorney, U.S. District Court                                                                                                                                                                                               |
| <b>2:45 - 3:15 pm</b>                | <b>Practice Pointers Nuts &amp; Bolts</b><br>Christopher D. Thomas and Andrea Driggs, Perkins Coie, LLP                                                                                                                                                                                      |
| <b>3:15 – 3:30 p.m.</b>              | <b>Wrap Up - Going Forward - Judge Jennifer Zipps</b>                                                                                                                                                                                                                                        |



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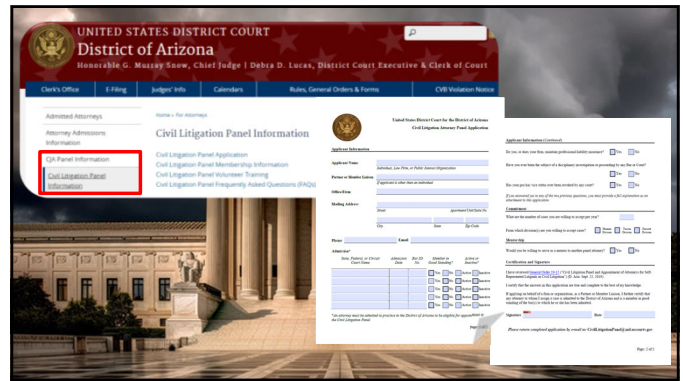
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# Federal Court Free Civil Legal Help at the Law Library

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## Wish you could talk to an attorney about your federal civil case for FREE?

Step Up To Justice (SU2J) and the United States District Court for the District of Arizona in Tucson offer a FREE Self-Service Clinic to the public. People will have the opportunity to speak one-on-one with an attorney about their federal civil case.

For appointment information, see below.

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In order to attend the Federal Court Self-Service Clinic you must be:

**REPRESENTING YOURSELF** (do NOT have an attorney)

**AND**

Involved in or considering filing a **CIVIL FEDERAL** case (a case arising under federal law OR a case in which both parties reside in different states and the amount in controversy is \$75,000 or more. The clinic cannot provide assistance in criminal cases.)

To schedule an appointment, please submit an application through SU2J's website:

[stepuptojustice.org/apply-for-help](http://stepuptojustice.org/apply-for-help)

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**When:** The clinic is held by appointment only. Thursdays from 1:30 p.m. to 3:30 p.m.

**Where:** The clinic currently meets remotely – either by phone or video conferencing depending on technology accessibility.

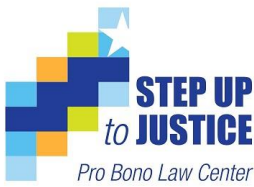
**Eligibility:** The clinic is open to anyone who does not have an attorney *and* has a current **CIVIL** federal court issue. There is no income level requirement.

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**PLEASE NOTE:** Appointments are double-booked. Applicants may experience some delay before they are seen by a volunteer attorney. Please plan accordingly. We apologize in advance for all delays.

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The Federal Court Clinic is a collaboration between Step Up To Justice and the United States District Court, District of Arizona in Tucson.



**STEP UP TO JUSTICE**  
FEDERAL COURT CLINIC  
CLIENT AGREEMENT FOR PRO BONO SERVICE  
(New and Returning Clients)

I am attending the Federal Court Clinic operated by Step Up To Justice (SU2J). I have a legal issue and attending the clinic will allow me to receive free counsel and advice from a volunteer attorney.

This Clinic is conducted with the help of volunteer lawyers in private practice. I understand that SU2J and the volunteer attorney will assist me by providing legal advice and/or legal forms that will allow me to proceed with my legal issue.

I understand that I must provide income and asset information to SU2J before speaking with the volunteer attorney. If my income increases while my case is still pending, I will call SU2J and inform them.

I understand that I will receive advice and counsel from the volunteer attorney today about my legal issue, but the attorney will not represent me in court.

**Important notification about case closure:** I understand that, after my appointment today, SU2J will end the assistance it provides to me and will close my file in its office. I understand that, after today, I will not receive any more closing notifications about my case. If I need additional assistance with my legal matter, I understand that I must contact Step Up to Justice to schedule a new appointment.

CLIENT SIGNATURE: \_\_\_\_\_

DATE: \_\_\_\_\_

PRINT NAME: \_\_\_\_\_

**Have you ever experienced domestic violence (physical, verbal or emotional)?** \_\_\_\_ Yes \_\_\_\_ No

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**STEP UP TO JUSTICE**  
PROYECTO DEL CENTRO DE SERVICIO DEL TRIBUNAL FEDERAL  
ACUERDO DE CLIENTE PARA EL SERVICIO PRO BONO  
(Clientes nuevos y recurrentes)

Yo estoy asistiendo a la Clínica del Centro de Servicio del la Corte Federal administrado por Step Up To Justice (SU2J). Yo tengo un problema legal y asistir a la clínica me permitirá recibir asesoría y servicios breves gratuitos de un abogado voluntario.

Esta clínica se lleva a cabo con la ayuda de abogados privados. Entiendo que SU2J y el abogado voluntario me ayudarán brindándome asesoría legal y / o formularios legales que me permitirán proceder con mi problema legal.

Yo entiendo que yo debo proporcionar información de ingresos y activos a SU2J antes de hablar con el abogado voluntario. Si mi ingreso aumenta mientras mi caso aún está pendiente, yo llamaré a SU2J e informaré a ellos.

Yo entiendo que recibiré consejo y asesoría del abogado voluntario hoy sobre mi problema legal, pero el abogado no me representará ante el tribunal.

**Notificación Importante Sobre el Cerramiento de Casos:** Entiendo que, después de mi cita de hoy, SU2J finalizara la asistencia legal que me brinda y cerrara mi caso. Entiendo que no recibiré ninguna notificación de cierre adicional a mi caso. Si necesito asistencia adicional con mi asunto legal, entiendo que debo comunicarme con Step Up To Justice y pedir que se reabra mi caso para recibir más asistencia.

FIRMA DE CLIENTE: \_\_\_\_\_

FECHA: \_\_\_\_\_

ESCRIBIR SU NOMBRE CON LETRAS DE IMPRENTA: \_\_\_\_\_

**¿En algún momento, ha sido Ud. víctima de violencia domestica (física, verbal o emocional)?** \_\_\_\_ Si \_\_\_\_ No

APRIL 2024

## INMATE PROGRAMS

ADCRR assesses recidivism risk and programming needs during intake. Assessment results, along with sentence structure are used to prioritize inmate programmatic goals and placement.

*These figures represent a snapshot in time and do not include inmates who have already completed the programs.*

| Program Enrollment                  | Sub-Total | TOTAL         |
|-------------------------------------|-----------|---------------|
| ADCRR Education                     |           | <b>4,161</b>  |
| Functional Literacy                 | 1,593     |               |
| High School Equivalency             | 1,324     |               |
| Special Education                   | 56        |               |
| Career & Technical Education        | 1,188     |               |
| Tablet Based College                |           | <b>548</b>    |
| Addiction Treatment *               |           | <b>439</b>    |
| Sex Offender Treatment              |           | <b>123</b>    |
| Self-Improvement                    |           | <b>1,854</b>  |
| Work Programs                       |           | <b>14,375</b> |
| Arizona Correctional Industries     |           |               |
| • Labor Contracts                   | 798       |               |
| • Owned & Operated                  | 592       |               |
| Intergovernmental Agreements        | 1,037     |               |
| Work Incentive Pay Program          | 11,948    |               |
| <b>Total Program Enrollments **</b> |           | <b>21,500</b> |

*\*82.0% of inmates assessed at intake have significant substance abuse histories. \*\*Inmates may be enrolled in more than one program.*

## INMATE COMMUNITY RESTITUTION

| AZ COMMUNITY PROJECTS         | This Month | FY YTD  |
|-------------------------------|------------|---------|
| Fire Crew Hours               | 14,920     | 157,635 |
| Public Sector Work Crew Hours | 91,366     | 775,436 |
| ADOT Crews Hours              | 10,826     | 94,084  |

## AZ CRIME VICTIMS

|                                     |           |             |
|-------------------------------------|-----------|-------------|
| Court Ordered Restitution Collected | \$139,053 | \$1,410,526 |
| Victims' Compensation Collected     | \$10,930  | \$121,353   |
| Victim Notifications of Release     | 70        | 807         |

## INMATE HEALTH SERVICES

|                                                       |               |                     |
|-------------------------------------------------------|---------------|---------------------|
| Hospital Admissions.....                              | 221           |                     |
| Inmates With: HIV...295                               | Active TB...0 | Hepatitis C...5,866 |
| Inmates Requiring Ongoing Mental Health Services..... | 4,433         |                     |

## INMATE CONDUCT / INMATE GRIEVANCES

|                                |                             |                        |     |
|--------------------------------|-----------------------------|------------------------|-----|
| Inmate / Inmate Assaults.....  | 54                          | Inmate Grievances..... | 589 |
| Inmate / Staff Assault.....    | 17 - (30 Pending decision)  |                        |     |
| Assaults per 1000 Inmates..... | 0.486 - (Closed cases only) |                        |     |

APRIL 2024

## INMATE COMMITMENT OFFENSES

| OFFENSE                        | US Citizens   | Crim. Aliens | TOTAL         | %             |
|--------------------------------|---------------|--------------|---------------|---------------|
| Arson                          | 157           | 8            | 165           | 0.5%          |
| Assault                        | 4,776         | 187          | 4,963         | 14.2%         |
| Auto Theft                     | 1,708         | 33           | 1,741         | 5.0%          |
| Burglary/Criminal Trespass     | 1,478         | 40           | 1,518         | 4.3%          |
| Child/Adult Abuse              | 280           | 16           | 296           | 0.8%          |
| Child Molestation              | 1,117         | 251          | 1,368         | 3.9%          |
| Criminal Damage                | 117           | 6            | 123           | 0.4%          |
| Domestic Violence              | 138           | 2            | 140           | 0.4%          |
| Drug Possession                | 1,867         | 23           | 1,890         | 5.4%          |
| <i>Marijuana Only</i>          | 8             | -            | 8             | 0.0%          |
| Drug Sales/Trafficking         | 3,752         | 584          | 4,336         | 12.4%         |
| DUI                            | 1,056         | 77           | 1,133         | 3.2%          |
| Escape                         | 86            | 1            | 87            | 0.2%          |
| Forgery                        | 146           | 4            | 150           | 0.4%          |
| Fraud                          | 138           | 3            | 141           | 0.4%          |
| Identity Theft                 | 191           | 5            | 196           | 0.6%          |
| Kidnapping                     | 996           | 146          | 1,142         | 3.3%          |
| Manslaughter/Neg. Homicide     | 882           | 52           | 934           | 2.7%          |
| Murder                         | 3,098         | 343          | 3,441         | 9.8%          |
| Other                          | 1,465         | 44           | 1,509         | 4.3%          |
| Rape/Sexual Assault            | 485           | 68           | 553           | 1.6%          |
| Robbery                        | 2,733         | 109          | 2,842         | 8.1%          |
| Sex Offense                    | 2,915         | 344          | 3,259         | 9.3%          |
| Theft                          | 549           | 6            | 555           | 1.6%          |
| Trafficking in Stolen Property | 306           | 6            | 312           | 0.9%          |
| Weapons Offense                | 2,117         | 37           | 2,154         | 6.2%          |
| <b>TOTAL</b>                   | <b>32,561</b> | <b>2,395</b> | <b>34,956</b> | <b>100.0%</b> |
| <b>%</b>                       | <b>93.1%</b>  | <b>6.9%</b>  |               | <b>100.0%</b> |

## INMATE CRIMINAL HISTORY

|                       | US Citizens   | Crim. Aliens | TOTAL         | %             |
|-----------------------|---------------|--------------|---------------|---------------|
| Violent Offenders *   | 23,441        | 1,639        | 25,080        | 71.7%         |
| • <i>Current</i>      | 19,947        | 1,588        | 21,535        | 61.6%         |
| • <i>Historical</i>   | 3,494         | 51           | 3,545         | 10.1%         |
| Non-Violent Offenders | 9,120         | 756          | 9,876         | 28.3%         |
| <b>TOTAL</b>          | <b>32,561</b> | <b>2,395</b> | <b>34,956</b> | <b>100.0%</b> |

\* Total Violent Offenders; includes offenders of a non-violent statute who have used a weapon or caused an injury

|                         | US Citizens   | Crim. Aliens | TOTAL         | %             |
|-------------------------|---------------|--------------|---------------|---------------|
| Prior ADCRR Prison Term | 16,986        | 369          | 17,355        | 49.6%         |
| First ADCRR Prison Term | 15,575        | 2,026        | 17,601        | 50.4%         |
| <b>TOTAL</b>            | <b>32,561</b> | <b>2,395</b> | <b>34,956</b> | <b>100.0%</b> |

# The Arizona Department of Corrections Rehabilitation and Reentry

**Ryan Thornell, Ph.D.**  
**Director**

## CORRECTIONS AT A GLANCE



APRIL 2024

This report contains preliminary statistics as of the end of the month. Changes/updates will be posted on the ADCRR website. Please refer to the online reports for the most current data.

**For further information, contact:**  
Arizona Department of Corrections  
Rehabilitation and Reentry  
701 East Jefferson Street  
Phoenix, Arizona 85034  
602-542-5497  
<https://corrections.az.gov>

This document is available in alternative formats  
by contacting the Public Records office:  
602-542-5886

5/8/2024

## ADCRR CENSUS

\*OP CAP: Operating Capacity Beds = Rated Beds + Temporary Beds

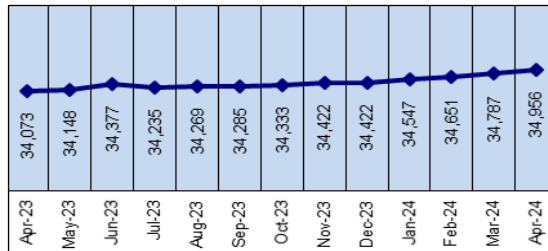
| FACILITY                               | RATED         | TEMP         | OP CAP*       | POP           |
|----------------------------------------|---------------|--------------|---------------|---------------|
| <b>MALE - STATE</b>                    |               |              |               |               |
| ASPC-Douglas                           | 1,805         | 140          | 1,945         | 1,447         |
| ASPC-Eyman                             | 4,493         | 2,211        | 6,704         | 3,679         |
| ASPC-Phoenix                           | 552           | 213          | 765           | 572           |
| ASPC-Lewis                             | 5,093         | 879          | 5,972         | 3,929         |
| ASPC-Safford                           | 1,703         | 160          | 1,863         | 1,800         |
| ASPC-Tucson                            | 4,540         | 582          | 5,122         | 4,807         |
| ASPC-Winslow                           | 1,626         | 0            | 1,626         | 899           |
| ASPC-Yuma                              | 4,350         | 340          | 4,690         | 4,754         |
| <b>STATE TOTAL</b>                     | <b>24,162</b> | <b>4,525</b> | <b>28,687</b> | <b>21,887</b> |
| <b>PRIVATE TOTAL</b>                   | <b>10,606</b> | <b>562</b>   | <b>11,168</b> | <b>9,855</b>  |
| <b>MALE - TOTAL</b>                    | <b>34,768</b> | <b>5,087</b> | <b>39,855</b> | <b>31,742</b> |
| <b>FEMALE - STATE</b>                  |               |              |               |               |
| ASPC-Douglas                           | 100           | 0            | 100           | 0             |
| ASPC-Lewis                             | 11            | 0            | 11            | 1             |
| ASPC-Perryville                        | 4,214         | 129          | 4,343         | 3,213         |
| <b>FEMALE - TOTAL</b>                  | <b>4,325</b>  | <b>129</b>   | <b>4,454</b>  | <b>3,214</b>  |
| <b>PRISON TOTAL</b>                    | <b>39,093</b> | <b>5,216</b> | <b>44,309</b> | <b>34,956</b> |
| <b>COMMUNITY SUPERVISION OFFENDERS</b> |               |              |               | <b>5,324</b>  |
| <b>ADCRR TOTAL</b>                     |               |              |               | <b>40,280</b> |

## INMATE BED CAPACITY &amp; POPULATION DETAIL

| CATEGORY                       | MALE   | FEMALE | TOTAL  |
|--------------------------------|--------|--------|--------|
| Operating Capacity Beds        | 39,855 | 4,454  | 44,309 |
| Inmate Population              | 31,742 | 3,214  | 34,956 |
| Temporary Beds                 | 5,087  | 129    | 5,216  |
| Actual Bed Surplus / (Deficit) | 3,026  | 1,111  | 4,137  |
| Month's Admissions             | 1,199  | 204    | 1,403  |
| Month's Releases               | 1,041  | 193    | 1,234  |
| Month's Growth                 | 158    | 11     | 169    |

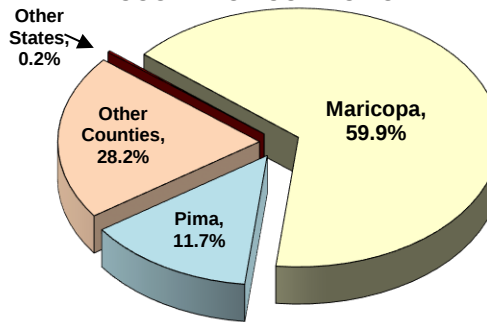
(\*Releasees Served an Average of 31 months)

## MONTHLY POPULATION CHANGE

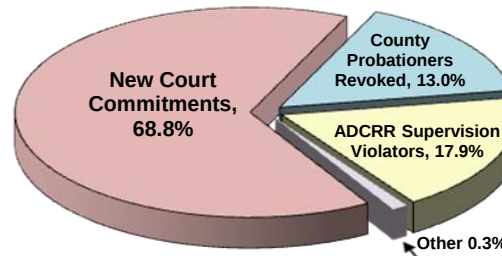


Snap-shot of Population on Last Day of Each Month

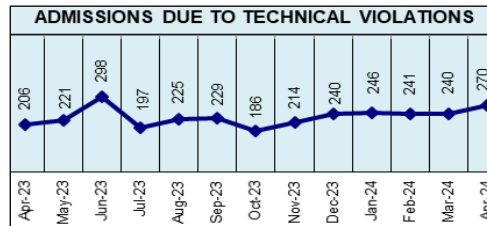
## COMMITTED POPULATION BY COUNTY OF CONVICTION



## ADCRR HAS ADMITTED 12,762 INMATES FY 2024 YEAR TO DATE



## ADCRR HAS RELEASED 12,183 INMATES FY 2024 YEAR TO DATE



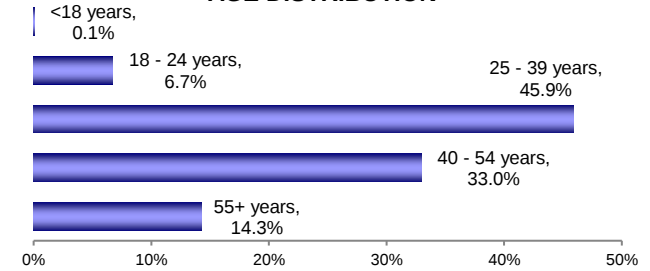
## SPECIAL POPULATION GROUPS

| SENTENCE TYPE | MALE  | FEMALE | TOTAL |
|---------------|-------|--------|-------|
| Death Row     | 109   | 3      | 112   |
| Minors        | 48    | 1      | 49    |
| Veterans      | 1,530 | 22     | 1,552 |

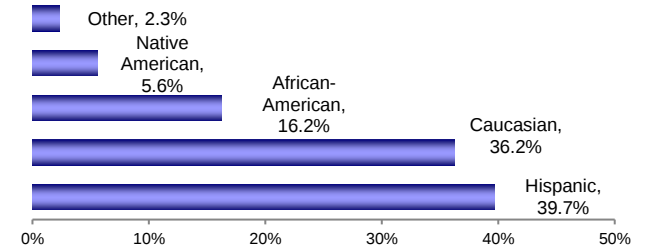
## CITIZENSHIP / GENDER DISTRIBUTION

|              | MALE          | FEMALE       | TOTAL         | %             |
|--------------|---------------|--------------|---------------|---------------|
| US Citizens  | 29,408        | 3,153        | 32,561        | 93.1%         |
| Crim Aliens  | 2,334         | 61           | 2,395         | 6.9%          |
| <b>TOTAL</b> | <b>31,742</b> | <b>3,214</b> | <b>34,956</b> | <b>100.0%</b> |
| <b>%</b>     | <b>90.8%</b>  | <b>9.2%</b>  |               | <b>100.0%</b> |

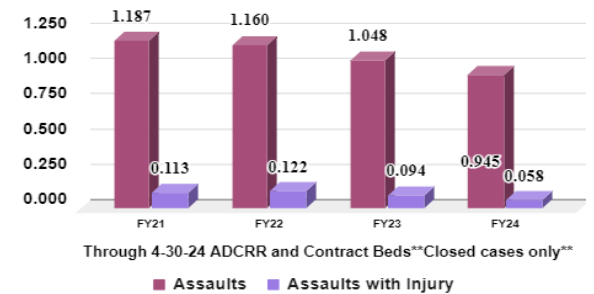
## AGE DISTRIBUTION



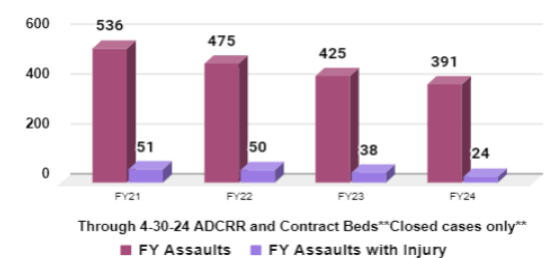
## ETHNIC DISTRIBUTION



## TOTAL STAFF ASSAULTED PER 1000 INMATES



## TOTAL STAFF ASSAULTED



|                                     |       |
|-------------------------------------|-------|
| ADCRR CONSTITUENT CONTACTS          | 1,919 |
| ADCRR PERSONNEL ON MILITARY LEAVE   | 76    |
| ADCRR PERSONNEL ON MILITARY STANDBY | 28    |

## Social Security: Disability Benefits/ Issues Overview

Meghan Miller  
Tretschok, McNamara & Miller, P.C.

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## Why You Should Consider Expanding Your Practice

- SSD applicants need representation, many are unrepresented and when they lose the record is insufficiently developed
- My estimate: typical SSD practitioner turns down at least 6 cases for each one accepted, without even screening them
- Very few Tucson attorneys practice Social Security law, only a handful do District Court work
- Maximum fee for case won at hearing effective 11/30/24 is \$9000 and a COLA will be added every year-a *significant* increase in fees over the past amounts
- Mix of hearings and brief writing
- Hearings are fun: cross-examine experts blindly, think on your feet, sometimes receive a ruling on the day of hearing
- Very rewarding practice
- NOSSCR great resources, helpful listserv, and boot camp for new practitioners
- Great practice manuals walk you step by step through each stage of case (Tom Bush, Sarah Bohr)

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## Disability Insurance Benefits vs. Supplemental Security Income

| DIB                                 | SSI                     |
|-------------------------------------|-------------------------|
| Quarters of coverage                | No need to pay in       |
| Date last insured                   | No date last insured    |
| Benefit based on what you've earned | Fixed benefit (\$943)   |
| No resource limit                   | Resource limit (\$2000) |
| Medicare                            | Medicaid (AHCCCS)       |

- It is possible to qualify for and receive both, up to the SSI maximum
- Claimant only receives the larger benefit

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## Other Disability Benefits

- Disabled Adult Child/Child Disability Beneficiary
  - Must be disabled before age 22 (and ongoing)
  - Parent must receive Social Security retirement, disability, or deceased
  - Benefit based on parent's earnings
  - Extinguished upon marriage
  - At times need to prove disability 20 years in the past: obtaining education records, DDD records, obtaining evaluations/testing, letters from former employers/vocational rehab

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## Other Disability Benefits

- Child SSI
  - Must be disabled under special child disability rules - Listings
  - Family resource limit
  - When Child turns 18, apply for adult SSI and parents' income no longer affects the benefit amount
  - Always, always, always have parent bring a trusted adult to hearing so that child can leave the room when parent/medical expert testifies

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## Definition of Disability

- Adults: The law defines disability as the inability to engage in any substantial gainful activity (SGA) by reason of any medically determinable physical or mental impairment(s) which can be expected to result in death or which has lasted or can be expected to last for a continuous period of not less than 12 months.

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## Definition of Disability

- Children: A child under age 18 will be considered disabled if he or she has a medically determinable physical or mental impairment or combination of impairments that causes marked and severe functional limitations, and that can be expected to cause death or that has lasted or can be expected to last for a continuous period of not less than 12 months.

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## Disability Application Process

- Initial Application
    - Online [www.SSA.gov](http://www.SSA.gov)
    - By phone/online/in person at SSA office
  - Request for Reconsideration
  - Request for Hearing
  - ALJ Hearing
  - Appeals Council (relief in <15% of cases)
- Inside SSA
- US District Court
  - 9<sup>th</sup> Circuit
  - US Supreme Court
- Outside SSA

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## 5 Step Sequential Evaluation

- Step 1: Substantial Work
- Step 2: Severe Impairments
- Step 3: Listings
  - Rarely apply, listings adjusted over the years so very, very difficult to meet them
  - Also more likely to lose benefits in CDR
- Step 4: RFC and past work
  - Residual functional capacity: the claimant's ability to work
  - New change—past relevant work defined as work the claimant performed in past 5 years only (was 15)
- Step 5: Any other work – medical-vocational rules ("grids"), vocational testimony

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## When Do Grids Apply?

- Only when the claimant can do the full range of sedentary, light, medium, heavy or very heavy work
- ALJs often decide cases based on the grids, as they think it is less likely to be reversed on an own motion review by the Appeals Council
- When the grids direct a finding of disability, even if the claimant cannot perform the full range of the exertional level of work, it is a great argument to make to the ALJ

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## Sedentary Grid

| Rule   | Age          | Education                                                                        | Previous Work Experience                       | Decision     |
|--------|--------------|----------------------------------------------------------------------------------|------------------------------------------------|--------------|
| 201.01 | Advanced Age | Limited or less                                                                  | Unskilled or none                              | Disabled     |
| 201.02 | Advanced Age | Limited or less                                                                  | Skilled or semiskilled-skills not transferable | Disabled     |
| 201.03 | Advanced Age | Limited or less                                                                  | Skilled or semiskilled-skills transferable     | Not disabled |
| 201.04 | Advanced Age | High school graduate or more—does not provide for direct entry into skilled work | Unskilled or none                              | Disabled     |
| 201.05 | Advanced Age | High school graduate or more—provides for direct entry into skilled work         | Unskilled or none                              | Not disabled |
| 201.06 | Advanced Age | High school graduate or more—does not provide for direct entry into skilled work | Skilled or semiskilled-skills not transferable | Disabled     |
| 201.07 | Advanced Age | High school graduate or more—does not provide for direct entry into skilled work | Skilled or semiskilled-skills transferable     | Not disabled |
| 201.08 | Advanced Age | High school graduate or more—provides for direct entry into skilled work         | Skilled or semiskilled-skills not transferable | Not disabled |

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## Sedentary Grid

|        |                                  |                                                                                  |                                                |              |
|--------|----------------------------------|----------------------------------------------------------------------------------|------------------------------------------------|--------------|
| 201.09 | Closely approaching advanced age | Limited or less                                                                  | Unskilled or none                              | Disabled     |
| 201.10 | Closely approaching advanced age | Limited or less                                                                  | Skilled or semiskilled-skills not transferable | Disabled     |
| 201.11 | Closely approaching advanced age | Limited or less                                                                  | Skilled or semiskilled-skills transferable     | Not disabled |
| 201.12 | Closely approaching advanced age | High school graduate or more—does not provide for direct entry into skilled work | Unskilled or none                              | Disabled     |
| 201.13 | Closely approaching advanced age | High school graduate or more—provides for direct entry into skilled work         | Unskilled or none                              | Not disabled |
| 201.14 | Closely approaching advanced age | High school graduate or more—does not provide for direct entry into skilled work | Skilled or semiskilled-skills not transferable | Disabled     |
| 201.15 | Closely approaching advanced age | High school graduate or more—does not provide for direct entry into skilled work | Skilled or semiskilled-skills transferable     | Not disabled |
| 201.16 | Closely approaching advanced age | High school graduate or more—provides for direct entry into skilled work         | Skilled or semiskilled-skills not transferable | Not disabled |

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## Light Grid

| Rule   | Age          | Education                                                                        | Previous Work Experience                       | Decision     |
|--------|--------------|----------------------------------------------------------------------------------|------------------------------------------------|--------------|
| 202.01 | Advanced Age | Limited or less                                                                  | Unskilled or none                              | Disabled     |
| 202.02 | Advanced Age | Limited or less                                                                  | Skilled or semiskilled-skills not transferable | Disabled     |
| 202.03 | Advanced Age | Limited or less                                                                  | Skilled or semiskilled-skills transferable     | Not disabled |
| 202.04 | Advanced Age | High school graduate or more-provides for direct entry into skilled work         | Unskilled or none                              | Disabled     |
| 202.05 | Advanced Age | High school graduate or more-provides for direct entry into skilled work         | Unskilled or none                              | Not disabled |
| 202.06 | Advanced Age | High school graduate or more-does not provide for direct entry into skilled work | Skilled or semiskilled-skills not transferable | Disabled     |
| 202.07 | Advanced Age | High school graduate or more-does not provide for direct entry into skilled work | Skilled or semiskilled-skills transferable     | Not disabled |
| 202.08 | Advanced Age | High school graduate or more-provides for direct entry into skilled work         | Skilled or semiskilled-skills not transferable | Not disabled |

13

## Light Grid

|        |                                  |                                                                      |                                                |              |
|--------|----------------------------------|----------------------------------------------------------------------|------------------------------------------------|--------------|
| 202.09 | Closely approaching advanced age | Illiterate or unable to communicate in English                       | Unskilled or none                              | Disabled     |
| 202.10 | Closely approaching advanced age | Limited or less-at least literate and able to communicate in English | Unskilled or none                              | Not disabled |
| 202.11 | Closely approaching advanced age | Limited or less                                                      | Skilled or semiskilled-skills not transferable | Not disabled |
| 202.12 | Closely approaching advanced age | Limited or less                                                      | Skilled or semiskilled-skills transferable     | Not disabled |
| 202.13 | Closely approaching advanced age | High school graduate or more                                         | Unskilled or none                              | Not disabled |
| 202.14 | Closely approaching advanced age | High school graduate or more                                         | Skilled or semiskilled-skills not transferable | Not disabled |
| 202.15 | Closely approaching advanced age | High school graduate or more                                         | Skilled or semiskilled-skills transferable     | Not disabled |
| 202.16 | Younger individual               | Illiterate or unable to communicate in English                       | Unskilled or none                              | Not disabled |
| 202.17 | Younger individual               | Limited or less-at least literate and able to communicate in English | Unskilled or none                              | Not disabled |

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## Vocational Testimony

- SSA does not require their "vocational experts" to work as a labor market consultant or in rehabilitation counseling
- At Step Five of the sequential evaluation, testimony based on the Dictionary of Occupational Titles which has not been updated since 1993
- Cross-examining VEs blind on positions such as nut sorter, ticket taker, usher, eyeglass polisher

15

## Common Social Security Clinic Issues

- Overpayments
- Continuing Disability Reviews (CDRs)

16

## Overpayments

- Frequent issue in clinic, few attorneys take these cases
- Request Reconsideration
  - Form SSA-561
  - Often SSA gives little to no information about the basis of the alleged overpayment
- Waiver
  - Form SSA-632
  - 1) Claimant must be without fault in incurring overpayment, but regulations direct that the disability and intellectual/language limitations can be considered when determining if person was without fault
    - If not without fault, the person must repay
    - Then negotiate amount to deduct from monthly check (if still receiving benefits)
  - 2) Unable to Pay or against equity and good conscience to require claimant to repay
    - In the clinic, you may see outrageous circumstances where SSA tells the claimant they qualify for a trial work period then years later demands repayment of all benefits paid to the person
    - Did claimant change financial position for the worse due to receipt of benefits (e.g., not qualify for AHCCCS, financial aid, etc.)

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## Continuing Disability Reviews

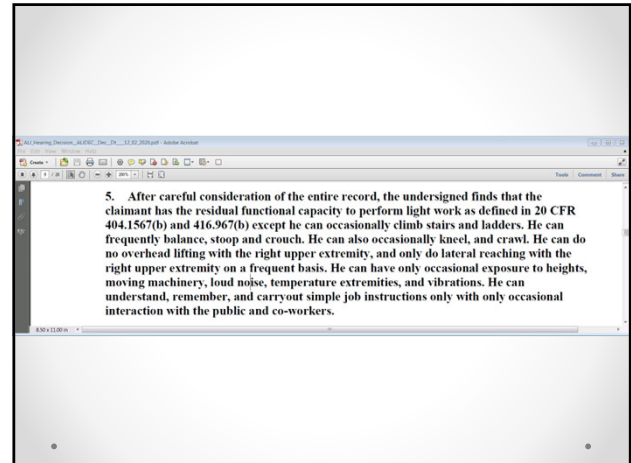
- Returned to work?
  - Off work/no substantial gainful activity for the first year?
  - Trial Work Period surpassed?
  - Is work SGA?
    - Earnings amount \$1550/month
    - Accommodations
- Medical Improvement?
  - Ongoing treatment
  - New impairments
  - Treating Source Statements
  - Improvement often found by a 10-minute exam where examiner reviewed few/no records

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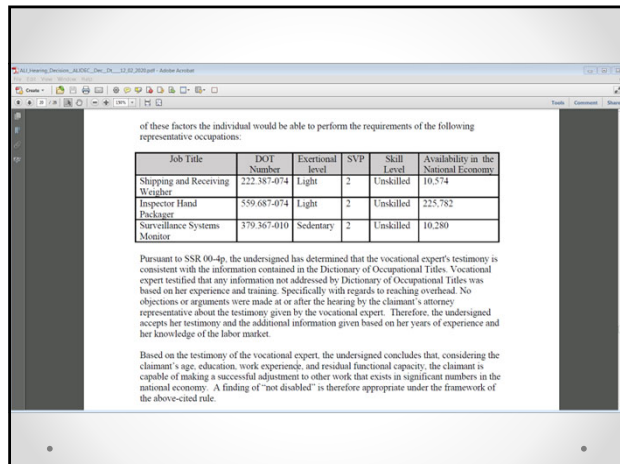
# Issue Spotting

- Sample Unfavorable ALJ Decisions

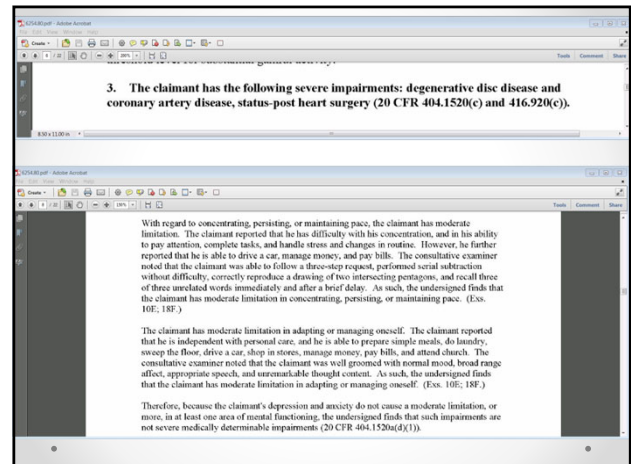
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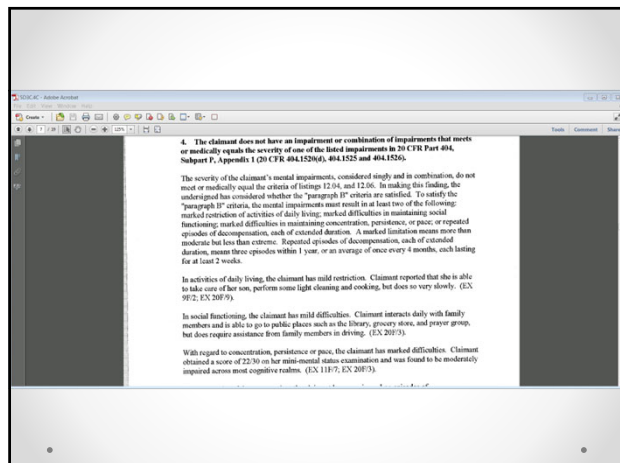
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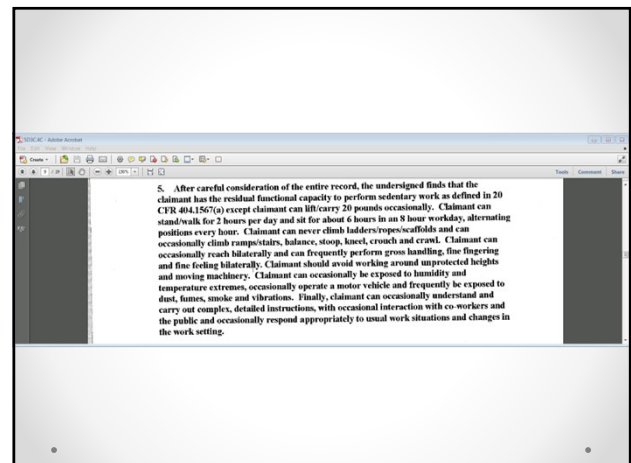
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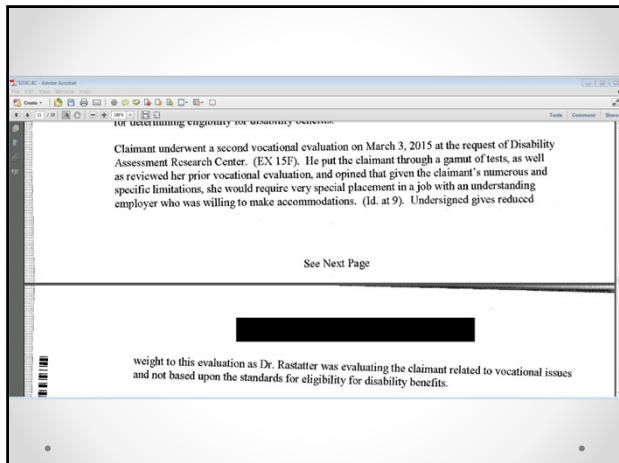
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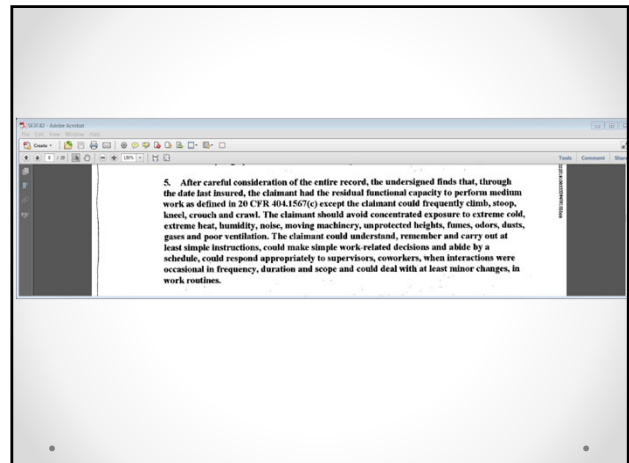
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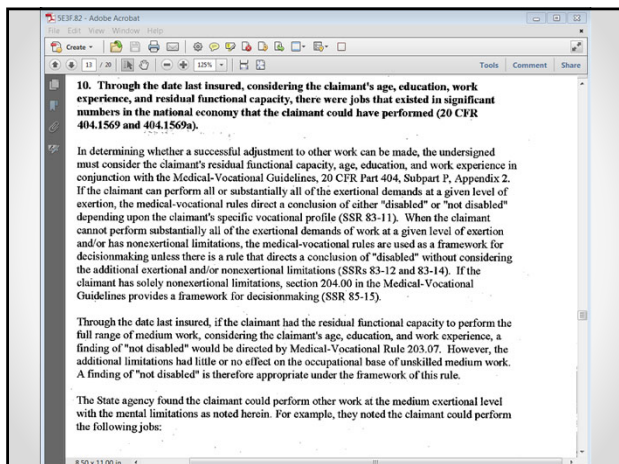
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## Civil Rights Law Overview

Jodie Brown, Supervisory Staff Attorney  
Sara Cummings, Staff Attorney  
JoLynn Nessel, Staff Attorney  
United States District Court, District of Arizona  
June 6, 2024

1

## Agenda

- § 1983
- Violations of state law
- Vicarious liability
- supervisory liability
- Statute of limitations
- Eleventh amendment Immunity
- Qualified Immunity
- PLRA requirements
- Damages
- Injunctive relief
- Attorneys' fees
- Due process protections
- Prison regulations
- Deference to prison administrators

2

## § 1983 Generally

- 42 U.S.C. § 1983 permits a plaintiff to seek relief from government agencies and officials for violations of their federal rights. Relief includes compensatory, nominal, and punitive damages and, declaratory, and injunctive relief.
- "To prevail in a § 1983 claim, a plaintiff must show that (1) acts by the defendants (2) under color of state law (3) deprived him of federal rights, privileges or immunities and (4) caused him damage. *Thornton v. City of St. Helens*, 425 F.3d 1158, 1163-64 (9th Cir. 2005) (quoting *Shoshone-Bannock Tribes v. Maha Fish & Game Comm'n*), 42 F.3d 1278, 1284 (9th Cir. 1994)).
- In addition, a plaintiff must allege that he suffered a specific injury as a result of the conduct of a particular defendant and allege an affirmative link between the injury and the conduct of that defendant. *Rizzo v. Goode*, 423 U.S. 362, 371-72, 377 (1976); *Ashcroft v. Iqbal*, 556 U.S. 662, 663 (2009) ("In *Bivens* and § 1983 actions, plaintiff 'must plead that each Government-official defendant, through his own individual actions, has violated the Constitution.'")

3

## § 1983 Generally – Persons under § 1983

### Who can be sued under § 1983?

- States are not persons for purposes of § 1983. See *Arizona v. Gonsky*, 520 U.S. 43, 69 (1997); *Will v. SoCal Gas Corp.*, 491 U.S. 58, 71 (1989).
- Government officials sued in their personal capacity are persons for purposes of § 1983. See *Harris v. Melo*, 502 U.S. 21, 31 (1991).
- "Personal-capacity suits seek to impose personal liability upon a government official for actions [the official] takes under color of state law." *Kentucky v. Graham*, 473 U.S. 159, 165 (1985). Liability in a personal-capacity suit can be demonstrated by showing that the official caused the alleged constitutional injury. See *id.* at 166.
- "[M]unicipalities and other local government units . . . [are] among those persons to whom § 1983 applies." *Monell v. Dep't of Soc. Servs.*, 436 U.S. 658, 690 (1978); see also *Sansone v. City of Bainbridge Island*, 683 F.3d 1051, 1057 (9th Cir. 2012) ("A government entity may be held liable under 42 U.S.C. § 1983 if an 'action that is alleged to be unconstitutional implements or executes a policy statement, ordinance, regulation, or decision officially adopted and promulgated by that body's officers.'" (quoting *Monell*, 436 U.S. at 690)).
- State officials sued in their official capacity for damages are not persons for purposes of § 1983. See *Arizona v. Gonsky*, 520 U.S. 43, 69 n.24 (1997).
- State officials sued in their official capacity for injunctive relief, however, are persons for purposes of § 1983. See *Will*, 491 U.S. at 71 n.10.

4

## § 1983 Generally – Under Color of State Law

- A defendant has acted under color of state law where he or she has "exercised power" "possessed by virtue of state law and made possible only because the wrongdoer is clothed with the authority of state law." *West v. Atkins*, 487 U.S. 42, 49 (1988) (quoting *United States v. Owen*, 343 U.S. 299, 326 (1941)).
- Even if the deprivation represents an abuse of authority or lies outside the authority of the official, if the official is acting within the scope of his or her employment, the person is still acting under color of state law. *Anderson v. Warner*, 451 F.3d 1063, 1068 (9th Cir. 2006).
- However, "[i]f a government officer does not act within [the] scope of employment or under the color of state law, then that government officer acts as a private citizen." See *Will v. SoCal Gas Corp.*, 491 U.S. 58, 71 (1989) (finding no action under color of state law where a police officer returned to a home where a search had taken place the day before, forced his way in, and tortured the two people residing in the home).
- Generally, employees of the state are acting under color of state law when acting in their official capacity. See *West v. Atkins*, 487 U.S. 42, 49 (1988); *Anderson v. Warner*, 451 F.3d 1063, 1068 (9th Cir. 2006).
- Physicians who contract with prisons to provide medical services are acting under color of state law. See *West v. Atkins*, 487 U.S. 42, 53-54 (1988).

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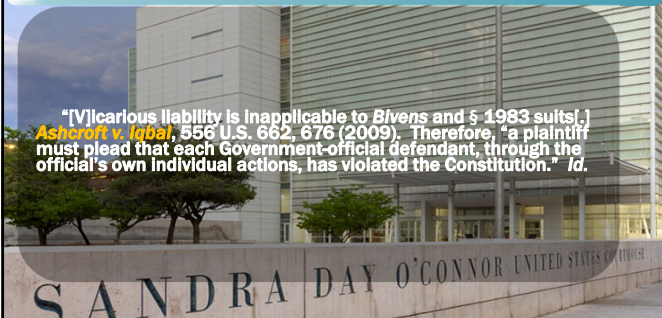
## Violations of State Law

- § 1983 does not permit a plaintiff to seek relief for violations of state law. See *Gates v. City of Los Angeles*, 477 F.3d 852, 862 (9th Cir. 2007).
- However, federal courts have supplemental jurisdiction over state law claims if a plaintiff also alleges claims for violations of their federal rights. **28 U.S.C. § 1367.**

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### Vicarious Liability

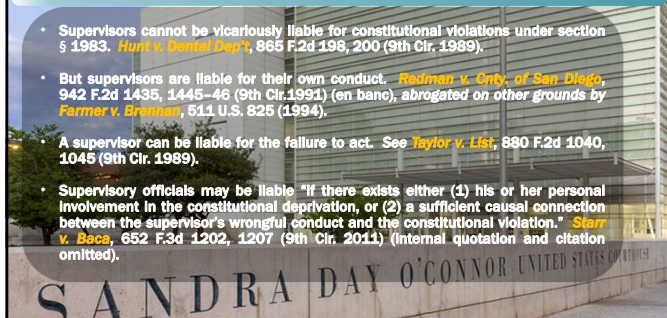
"[V]icarious liability is inapplicable to *Bivens* and § 1983 suits[.] *Ashcroft v. Iqbal*, 556 U.S. 662, 676 (2009). Therefore, "a plaintiff must plead that each Government-official defendant, through the official's own individual actions, has violated the Constitution." *Id.*



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### Supervisory Liability

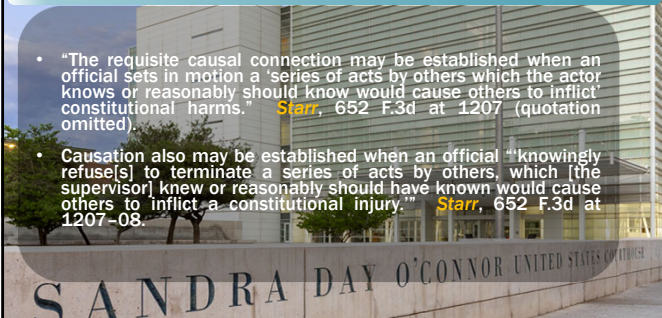
- Supervisors cannot be vicariously liable for constitutional violations under section § 1983. *Hugh v. Santa Clara*, 865 F.2d 198, 200 (9th Cir. 1989).
- But supervisors are liable for their own conduct. *Redman v. Cnty. of San Diego*, 942 F.2d 1435, 1445-46 (9th Cir.1991) (en banc), *abrogated on other grounds by Farmer v. Brennan*, 511 U.S. 825 (1994).
- A supervisor can be liable for the failure to act. See *Taylor v. List*, 890 F.2d 1040, 1045 (9th Cir. 1989).
- Supervisory officials may be liable "if there exists either (1) his or her personal involvement in the constitutional deprivation, or (2) a sufficient causal connection between the supervisor's wrongful conduct and the constitutional violation." *Starr v. Baca*, 652 F.3d 1202, 1207 (9th Cir. 2011) (internal quotation and citation omitted).



8

### Supervisory Liability

- "The requisite causal connection may be established when an official sets in motion a series of acts by others which the actor knows or reasonably should know would cause others to inflict constitutional harms." *Starr*, 652 F.3d at 1207 (quotation omitted).
- Causation also may be established when an official "knowingly refuse[s] to terminate a series of acts by others, which [the supervisor] knew or reasonably should have known would cause others to inflict a constitutional injury." *Starr*, 652 F.3d at 1207-08.

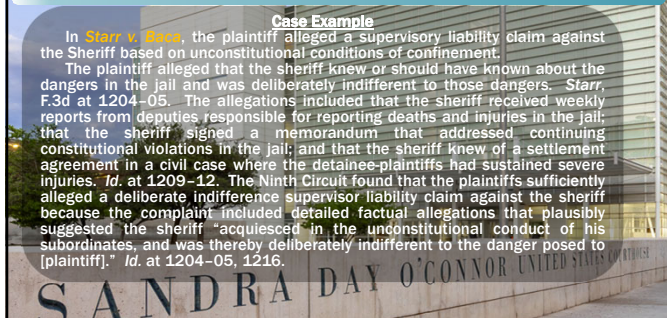


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### Supervisory Liability

**Case Example**

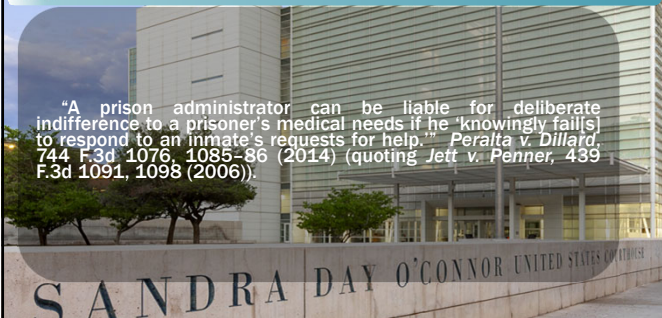
In *Starr v. Baca*, the plaintiff alleged a supervisory liability claim against the Sheriff based on unconstitutional conditions of confinement. The plaintiff alleged that the sheriff knew or should have known about the dangers in the jail and was deliberately indifferent to those dangers. *Starr*, F.3d at 1204-05. The allegations included that the sheriff received weekly reports from deputies responsible for reporting deaths and injuries in the jail; that the sheriff signed a memorandum that addressed continuing constitutional violations in the jail; and that the sheriff knew of a settlement agreement in a civil case where the detainee-plaintiffs had sustained severe injuries. *Id.* at 1209-12. The Ninth Circuit found that the plaintiffs sufficiently alleged a deliberate indifference supervisory liability claim against the sheriff because the complaint included detailed factual allegations that plausibly suggested the sheriff "acquiesced in the unconstitutional conduct of his subordinates, and was thereby deliberately indifferent to the danger posed to [plaintiff]." *Id.* at 1204-05, 1216.



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### Supervisory Liability

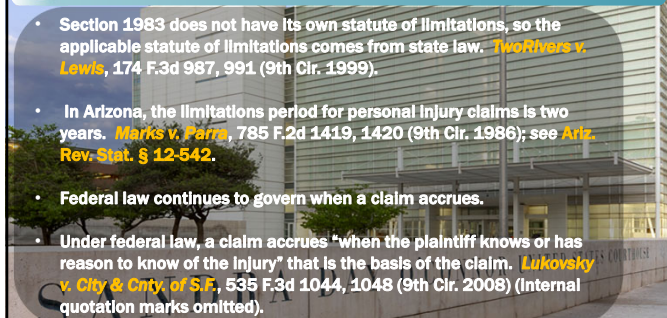
"A prison administrator can be liable for deliberate indifference to a prisoner's medical needs if he 'knowingly fail[s] to respond to an inmate's requests for help.'" *Peralta v. Dillard*, 744 F.3d 1076, 1085-86 (2014) (quoting *Jett v. Penner*, 439 F.3d 1091, 1098 (2006)).



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### Statute of Limitations

- Section 1983 does not have its own statute of limitations, so the applicable statute of limitations comes from state law. *Two Rivers v. Lewis*, 174 F.3d 987, 991 (9th Cir. 1999).
- In Arizona, the limitations period for personal injury claims is two years. *Marks v. Parra*, 785 F.2d 1419, 1420 (9th Cir. 1986); see *Ariz. Rev. Stat. § 12-542*.
- Federal law continues to govern when a claim accrues.
- Under federal law, a claim accrues "when the plaintiff knows or has reason to know of the injury" that is the basis of the claim. *Lukovsky v. City & Cnty. of S.F.*, 535 F.3d 1044, 1048 (9th Cir. 2008) (internal quotation marks omitted).



12



## Statute of Limitations and Tolling

- The Court must apply any state rule for tolling to actions brought under § 1983. *Morán v. Straub*, 490 U.S. 536, 544 (1989); *Johnson v. State of Cal.*, 207 F.3d 650, 653 (9th Cir. 2000); *Two Rivers*, 174 F.3d at 992.
- In prisoner § 1983 cases, “the applicable statute of limitations must be tolled while a prisoner completes the mandatory exhaustion process.” *Brown v. Valoff*, 422 F.3d 926, 942–43 (9th Cir. 2005).

13



## Eleventh Amendment Immunity

- Under the Eleventh Amendment to the Constitution of the United States, neither a state nor a state agency may be sued in federal court without the state's consent. *Pennhurst State Sch. & Hosp. v. Halderman*, 465 U.S. 89, 100 (1984); *Tyler v. Nat.*, 880 F.2d 1040, 1045 (9th Cir. 1989) (applying Eleventh Amendment immunity to a plaintiff's § 1983 claims against a state agency).
- The Eleventh Amendment also bars damages actions against state officials in their official capacity. *Flint v. Dennison*, 488 F.3d 816, 824-25 (9th Cir. 2007).

14



## Eleventh Amendment Immunity – Exceptions

- The doctrine of *Ex Parte Young*, 209 U.S. 123 (1906), that the Eleventh Amendment does not bar suits for prospective declaratory or injunctive relief against state officials in their official capacity, is a well-recognized exception to the general prohibition of the Eleventh Amendment. See *Idaho v. Coeur d'Alene Tribe of Idaho*, 521 U.S. 281, 289 (1997).
- Eleventh Amendment immunity can be waived, but the waiver must be unambiguous and can happen expressly or through conduct.
- “(A) waiver of Eleventh Amendment immunity has been found when the state's conduct during the litigation clearly manifests acceptance of the federal court's jurisdiction or is otherwise incompatible with an assertion of Eleventh Amendment immunity.” *Hill v. Blind Indus. & Servs. of Maryland*, 179 F.3d 764, 768–69 (9th Cir.), *opinion amended on denial of reh'g*, 201 F.3d 1186 (9th Cir. 1999).
- A state's act of removing a lawsuit from state court to federal court waives its Eleventh Amendment immunity. See *Lepore v. Bd. of Regents*, 535 U.S. 613, 616 (2002).

15



## Qualified Immunity

Government officials enjoy qualified immunity from civil damages unless their conduct violates “clearly established statutory or constitutional rights of which a reasonable person would have known.” *Harlow v. Fitzgerald*, 457 U.S. 800, 818 (1982).

16



## Applying Qualified Immunity

- Court must determine
  - Whether the facts alleged show the Defendant violated a constitutional right (the constitutional inquiry), and
  - Whether the right was clearly established at the time. *Pearson v. Callahan*, 555 U.S. 223, 230-32, 235-36 (2009)
- These prongs can be addressed in either order. *Id.*
- Plaintiff has the burden of showing the right was clearly established. *Sorrells v. McKee*, 290 F.3d 965, 969 (9th Cir. 2002); *Romero v. Kitsap County*, 931 F.2d 624, 627 (9th Cir. 1991).

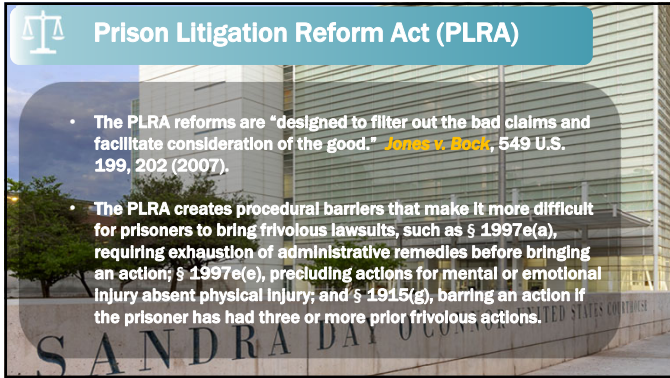
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## Qualified Immunity – Clearly Established

- Addressing the clearly established prong requires defining the right at issue. For example, “the right of a prisoner who complains of repeated death threats from other prisoners on his yard to be moved for his safety.”
- The right at issue must be defined “in light of the specific context of the case, not as a broad general proposition.” *Saucier*, 533 U.S. at 194.
- For a right to be clearly established, there does not have to be a case directly on point; however, “existing precedent must have placed the statutory or constitutional question beyond debate.” *White v. Pauly*, 580 U.S. 73, 79 (2017) (quoting *Mullenix v. Luna*, 577 U.S. 7, 11 (2017)).

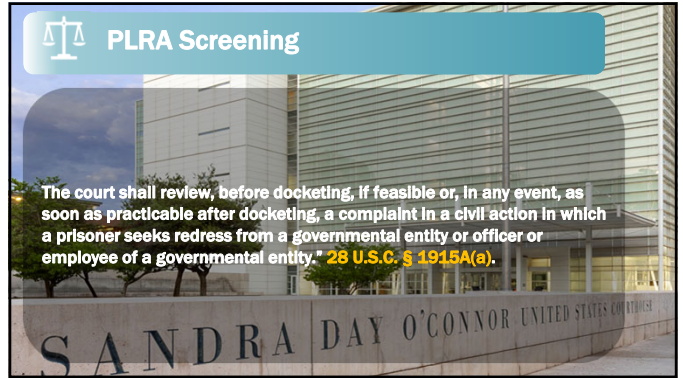
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**Prison Litigation Reform Act (PLRA)**

- The PLRA reforms are “designed to filter out the bad claims and facilitate consideration of the good.” *Jones v. Bock*, 549 U.S. 199, 202 (2007).
- The PLRA creates procedural barriers that make it more difficult for prisoners to bring frivolous lawsuits, such as § 1997e(a), requiring exhaustion of administrative remedies before bringing an action; § 1997e(e), precluding actions for mental or emotional injury absent physical injury; and § 1915(g), barring an action if the prisoner has had three or more prior frivolous actions.

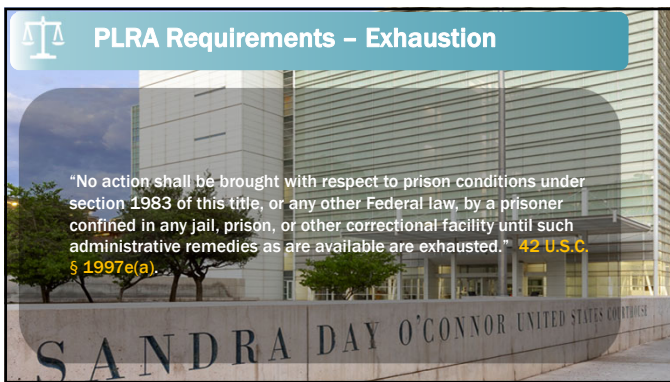
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**PLRA Screening**

The court shall review, before docketing, if feasible or, in any event, as soon as practicable after docketing, a complaint in a civil action in which a prisoner seeks redress from a governmental entity or officer or employee of a governmental entity.” **28 U.S.C. § 1915A(a).**

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**PLRA Requirements – Exhaustion**

“No action shall be brought with respect to prison conditions under section 1983 of this title, or any other Federal law, by a prisoner confined in any jail, prison, or other correctional facility until such administrative remedies as are available are exhausted.” **42 U.S.C. § 1997e(a).**

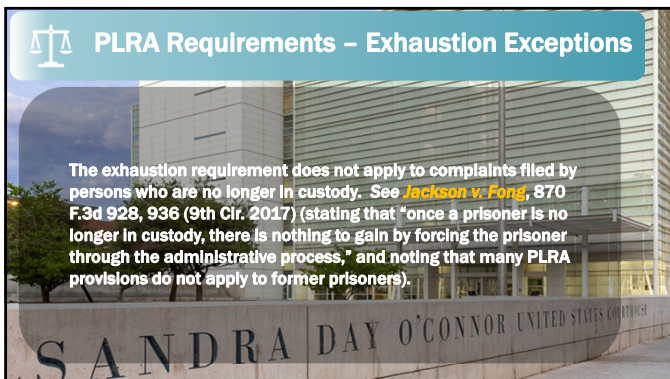
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**PLRA Requirements – Affirmative Defense**

Failure to exhaust is “an affirmative defense the defendant must plead and prove.” *Jones v. Bock*, 549 U.S. 199, 204 (2007). The affirmative defense of failure to exhaust is raised in a motion for summary judgment. *Albino v. Baca*, 747 F.3d 1162, 1166 (9th Cir. 2014).

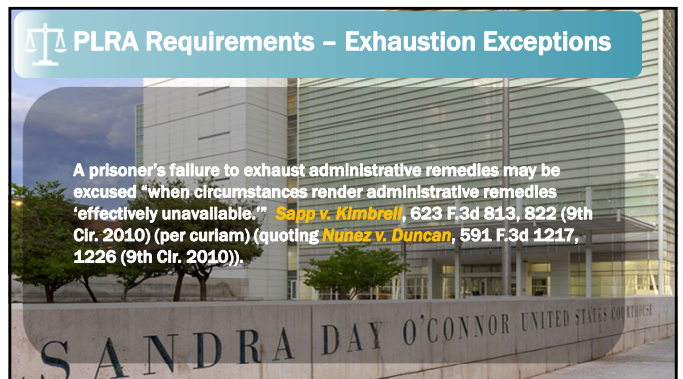
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**PLRA Requirements – Exhaustion Exceptions**

The exhaustion requirement does not apply to complaints filed by persons who are no longer in custody. See *Jackson v. Fong*, 870 F.3d 928, 936 (9th Cir. 2017) (stating that “once a prisoner is no longer in custody, there is nothing to gain by forcing the prisoner through the administrative process,” and noting that many PLRA provisions do not apply to former prisoners).

23



**PLRA Requirements – Exhaustion Exceptions**

A prisoner’s failure to exhaust administrative remedies may be excused “when circumstances render administrative remedies ‘effectively unavailable.’” *Sapp v. Kimbrell*, 623 F.3d 813, 822 (9th Cir. 2010) (per curiam) (quoting *Nunez v. Duncan*, 591 F.3d 1217, 1226 (9th Cir. 2010)).

24

## PLRA Requirements – Exhaustion Exceptions

Remedies have been found “effectively unavailable” when:

- Prison officials improperly screen a grievance that would have sufficed to exhaust the prisoner’s claim, *Sapp v. Kimbrell*, 623 F.3d 813, 826 (9th Cir. 2010);
- A prisoner does not have access to the necessary grievance forms, *Marella v. Terhune*, 568 F.3d 1024, 1027–28 (9th Cir. 2009) (per curiam);
- A prisoner has been reliably informed there no remedies are available, *Brown v. Valoff*, 422 F.3d 926, 935 (9th Cir. 2005); and
- A prisoner has an objectively reasonable belief that prison officials would retaliate against him if he filed a grievance. *McNide v. Lopez*, 807 F.3d 982, 987 (9th Cir. 2015).

25

## Damages – Compensatory

- “A plaintiff who establishes liability for deprivations of constitutional rights actionable under 42 U.S.C. § 1983 is entitled to recover compensatory damages for all injuries suffered as a consequence of those deprivations.” *Borunda v. Richmond*, 885 F.2d 1384, 1389 (9th Cir. 1988).
- In § 1983 suits, “compensatory damages may include not only out-of-pocket loss and other monetary harms, but also such injuries as impairment of reputation, . . . personal humiliation, and mental anguish and suffering.” *Memphis Cmty. Sch. Dist. v. Stachura*, 477 U.S. 299, 307 (1986) (internal quotation omitted).

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## Damages – Punitive

“Punitive damages are available under § 1983. See *Po. Mut. Life Ins. Co. v. Haslip*, 499 U.S. 1, 17 (1991).

27

## Injunctions

- “The court shall not grant or approve any prospective relief unless the court finds that such relief is narrowly drawn, extends no further than necessary to correct the violation of the federal right, and is the least intrusive means necessary to correct the violation of the federal right. The court shall give substantial weight to any adverse impact on public safety or the operation of a criminal justice system caused by the relief.” *18 U.S.C. § 3626(a)(4)(A)* (1997); see *Gilmore v. People of the State of Cal.*, 220 F.3d 987, 998 (9th Cir. 2000).
- Preliminary injunctive relief shall automatically expire on the date that is 90 days after its entry, unless the court makes the findings required under subsection (a)(1) for the entry of prospective relief and makes the order final before the expiration of the 90-day period.” *18 U.S.C. § 3626(a)(2)*.

28

## Attorneys’ Fees

- “Section 1988 authorizes the Court to award attorneys’ fees to the prevailing party in a § 1983 civil rights action.” *42 U.S.C. § 1988(b)*.

The PLRA provides for attorneys’ fees as long as they are “directly and reasonably incurred in proving an actual violation of the plaintiff’s rights protected by a statute to which a fee may be awarded” under § 1988 and “proportionately related to the court ordered relief” or “directly and reasonably incurred in enforcing the relief ordered for the violation.” *42 U.S.C. § 1997e(d)(1)*.

29

## Attorneys’ Fees

- “Whenever a monetary judgment is awarded in an action described in paragraph (1), a portion of the judgment (not to exceed 25 percent) shall be applied to satisfy the amount of attorney’s fees awarded against the defendant. If the award of attorney’s fees is not greater than 150 percent of the judgment, the excess shall be paid by the defendant.” *42 U.S.C. § 1997e(d)(2)*.
- But if the prevailing plaintiff obtains monetary relief and injunctive relief, the 150 percent cap does not apply. *Dannenberg v. Valadez*, 338 F.3d 1070, 1073–74 (9th Cir. 2003).
- Attorneys’ fees cannot be more than 150% of the hourly rate established for court-appointed counsel by the Criminal Justice Act (CJA). *18 U.S.C. § 3006A*. *42 U.S.C. § 1997e(d)(3)*. The CJA rate is \$60 per hour for in-court time and \$40 per hour for out-of-court time. *18 U.S.C. § 3006A(d)(1)*.

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## Damages – PLRA Injury Requirement

- Section 1997e(e) of the PLRA provides that “[n]o Federal civil action may be brought by a prisoner confined in a jail, prison, or other correctional facility, for mental or emotional injury suffered while in custody without a prior showing of physical injury or the commission of a sexual act.”
- This section does not bar a Plaintiff’s claim for damages.
- In *Oliver v. Kellar*, the Ninth Circuit held that the PLRA’s physical injury requirement applies only to claims for mental and emotional injury and does not bar claims for compensatory, nominal, or punitive damages premised on constitutional violations. 289 F.3d 623, 629–30 (9th Cir. 2002) (even absent physical injury, the prisoner was entitled to seek damages premised on alleged Fourteenth Amendment violations); see *Greening v. Miller-Stout*, 739 F.3d 1235, 1238 (9th Cir. 2014) (rejecting argument that the plaintiff’s claim was barred by § 1997e(e)’s “physical injury” requirement and finding that because he sought declaratory judgment, injunctive relief, and compensatory damages for alleged Eighth and Fourteenth Amendment violations, the claim was not barred).

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## Due Process Protections

- In analyzing a due process claim, the Court must first decide whether an Inmate was entitled to any process.
- Liberty interests that entitle an Inmate to due process are “generally limited to freedom from restraint which, while not exceeding the sentence in such an unexpected manner as to give rise to protection by the Due Process Clause of its own force, nonetheless imposes atypical and significant hardship on the Inmate in relation to the ordinary incidents of prison life.” *Sandin v. Conner*, 515 U.S. 472, 484 (1995).

32

## Due Process Protections

To determine whether the sanctions are atypical and a significant hardship, courts look to an Inmate’s conditions of confinement, the duration of the sanction, and whether the sanction will affect the duration of his confinement. *Keenan v. Hall*, 83 F.3d 1083, 1088-89 (9th Cir. 1996).

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## Due Process Protections – Atypicality

**Conditions of confinement**

- Disciplinary proceedings trigger due process protections. *Serrano v. Francis*, 345 F.3d 1071, 1077-78 (9th Cir. 2003).
- Placement in maximum security segregation implicates due process protections. *Wilkinson v. Lantz*, 545 U.S. 209, 224 (2005).
- Return to maximum custody after removal from Step-Down Program implicates liberty interest. *Johnson v. Ryan*, 56 F.4th 1167, 1194 (9th Cir. 2022).
- Loss of privileges generally DOES NOT trigger due process. *Sandin*, 515 U.S. at 485-86.

**Duration of sanctions**

- 30 days disciplinary segregation is not atypical and significant. *Sandin*, 515 U.S. at 472.

**Effect on sentence**

- Denial of 1-year sentence reduction is not an atypical and significant hardship. *Jacks v. Crabtree*, 114 F.3d 983 (9th Cir. 1997).

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## Due Process Protections – What process is due?

- Written notice at least 24 hours prior to the hearing and an opportunity to be heard.
- A written statement by the fact-finder as to the evidence relied on and reasons for the disciplinary action.
- Opportunity to call witnesses and present documentary evidence when it would not be unduly hazardous to institutional safety or correctional goals to allow the Inmate to do so. *Wolff v. McDonnell*, 418 U.S. 539, 565-566 (1974).

35

## Due Process Protections – What process is due?

- “Prison disciplinary proceedings are not part of a criminal prosecution, and the full panoply of rights due a defendant in such proceedings does not apply.” *Wolff*, 418 U.S. at 555-56.
- A prisoner’s silence at a disciplinary hearing may be used against him. *Baxler v. Palmigiano*, 425 U.S. 308, 316-18 (1976).
- Prisoners “do not” have a right to either retained or appointed counsel in disciplinary hearings.” *Id.* (quoting *Wolff*, 418 U.S. at 570).

36

### Prison Regulations – *Turner v. Safley*

A prison regulation that impinges on an inmate's First Amendment rights is valid if that regulation "is reasonably related to legitimate penological interests." *Pest v. Symington*, 197 F.3d 348, 354 (9th Cir. 1999) (citing *Turner v. Safley*, 482 U.S. 78 (1987)).

37

### Prison Regulations – *Turner v. Safley*

To determine the validity of a regulation, courts apply the test established under *Turner v. Safley*, which considers four factors:

1. Whether there is a valid, rational connection between the regulation and the legitimate governmental interest the regulation is designed to protect.
2. Whether the prisoner has alternative means of exercising the right at issue.
3. The Impact any accommodation would have on guards, other inmates, and allocation of prison resources.
4. Whether there are "ready alternatives" for furthering the government interest, which would suggest that the regulation is an exaggerated response to the jail's concern.

—*Turner*, 482 U.S. at 89-90.

38

### Prison Regulations - Deference to Prison Officials

- This is a very deferential standard; courts must give "substantial deference to the professional judgment of prison administrators." *Beard v. Bank*, 548 U.S. 521, 528 (2006) (citing *Overton v. Bazette*, 539 U.S. 126, 132 (2003)).
- The Inquiry under *Turner* is not whether the policy actually serves a penological interest, but rather whether it was rational for jail officials to believe that it would. *Maura v. Arpaio*, 188 F.3d 1054, 1060 (9th Cir. 1999).
- "When accommodation of an asserted right will have a significant 'ripple effect' on fellow inmates or on prison staff, courts should be particularly deferential to the informed discretion of corrections officials." *Turner*, 482 U.S. at 90.

39

### Prison Regulations – Legitimate Governmental Interest

- The Court must determine whether the governmental objective underlying the policy is (1) legitimate, (2) neutral, and (3) whether the policy is rationally related to that objective. *Thornburgh*, 490 U.S. at 414.
- "In the prison context, regulations that apply to specific types of content due to specific inherent risks or harms are considered to be content neutral. *Bahrampour v. Lampert*, 356 F.3d 969, 975 (9th Cir. 2004).

40

### Prison Regulations – Legitimate Governmental Interest

"[P]rison officials may well conclude that certain proposed interactions, though seemingly innocuous to laymen, have potentially significant implications for the order and security of the prison. Acknowledging the expertise of these officials and that the judiciary is 'ill equipped' to deal with the difficult and delicate problems of prison management, this Court has afforded considerable deference to the determinations of prison administrators who, in the interest of security, regulate the relations between prisoners and the outside world."

*Bahrampour*, 356 at 975.

41

### Prison Regulations – Alternative Means

"Where other avenues remain available for the exercise of the asserted right, courts should be particularly conscious of the measure of judicial deference owed to corrections officials . . . In gauging the validity of the regulation." *Bahrampour*, 356 F.3d at 975.

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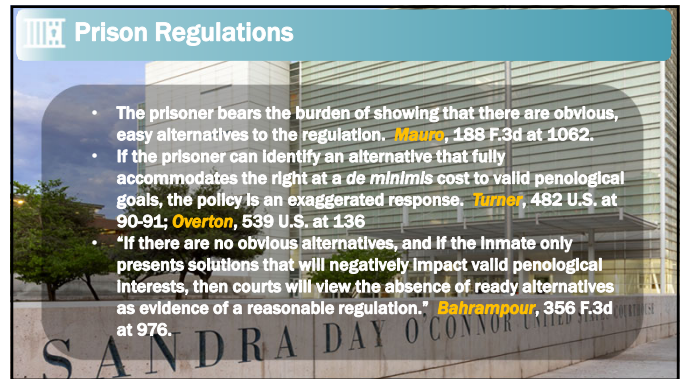


**Prison Regulations – Adverse Impact**

"If accommodations for a constitutional right would cause significant changes within the prison environment, the courts should give deference to the prison officials who are responsible for safe, effective, and efficient administration of the prison system."

**Bahrapour**, 356 F.3d at 975.

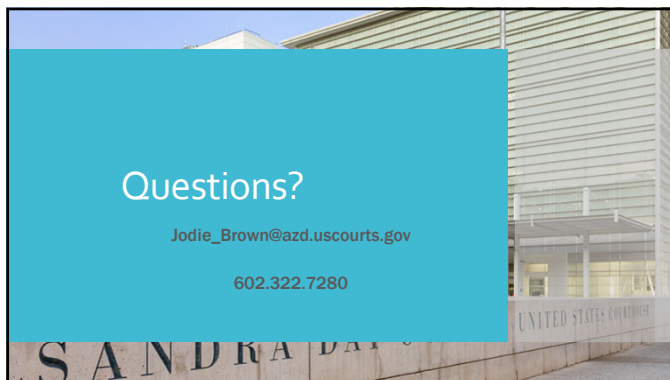
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**Prison Regulations**

- The prisoner bears the burden of showing that there are obvious, easy alternatives to the regulation. **Maure**, 188 F.3d at 1062.
- If the prisoner can identify an alternative that fully accommodates the right at a *de minimis* cost to valid penological goals, the policy is an exaggerated response. **Turner**, 482 U.S. at 90-91; **Overton**, 539 U.S. at 136
- "If there are no obvious alternatives, and if the inmate only presents solutions that will negatively impact valid penological interests, then courts will view the absence of ready alternatives as evidence of a reasonable regulation." **Bahrapour**, 356 F.3d at 976.

44



**Questions?**

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## Employment Law Overview

Shannon Giles, Averkamp, Bonilla & Giles, PLC  
United States District Court, Phoenix, Arizona  
June 18, 2024

1

## Initial Questions to Ask

- Who is Employer
- Private or Public
- # of Employees Who Work for Employer
- How Long Has Employee Worked for Employer
- What is the Issue
- How much is Employee Paid

2

## # of Employees Who Work for Employer

- ACRA (sexual harassment) – 1 employee
- Title VII and ADA – 15 employees
- ADEA – 20 employees
- FMLA – private employer - 50 employees (employee worked 1,250 hours)

3

## What is the Issue

- Discrimination – 180 days/300 days
- FMLA – 2 years
- FLSA Violation – 2 years/3 years intentional
- Retaliation/Whistleblowing
- Wrongful Termination
- Claim against the State based on state law, 180 days –notice of claim

4

## DISCRIMINATION Protected Characteristics

### Title VII– AZ Civil Rights Act

- Race
- Color
- Religion
- Genetic Information
- National Origin
- Sex -- also Equal Pay Act, Pregnancy, Sexual Harassment
- Sexual Orientation

### ADEA

- Age -- 40+
- ### Rehab. Act / ADA
- Disability -- physical / mental impairment that substantially limits a major life activity; a record of such impairment or is regarded / perceived as having such impairment
  - Also known association

5

## Exhausting Remedies

### Arizona Civil Rights Act

- File charge within 180 days
- File complaint within one year of filing charge of discrimination

### Title VII, ADAA, ADEA

- File charge within 300 days of last act of discrimination
- No need to exhaust remedies **Rehab. Act (disability) and RACE**
- **Section 1981 (race discrimination)**

6

## DISCRIMINATION - FEDERAL EMPLOYEES

### MSPB

An employee can file a mixed case - discrimination in connection with an action otherwise appealable to the Board.

### EEO - EEOC

Within 45 days of the discriminatory action, employee must contact the Agency's EEO office and file a complaint. The Agency will investigate and employee will be given options, including electing a Hearing before an EEOC Judge.

7

## Merit Systems Protection Board

Federal employees may file an appeal with the MSPB within **30 days** of the following adverse actions:

- Removals (terminations);
- Suspensions of more than 14 days;
- Demotions; and
- Other matters such as appeals of OPM determinations in retirement matters, among others.

8

## Wrongful Termination - AEPA

### • Firing in retaliation for:

- (i) Refusing to violate the Arizona Constitution or laws of Arizona.
- (ii) Telling ER that EE believes ER violated or will violate AZ Constitution/AZ laws
- (iii) Using Arizona's workers' compensation program.

9

## Wrongful Termination cont.

- (iv) Serving on a jury
- (v) Voting in elections.
- (vi) Not joining a union.
- (vii) Serving in the national guard or armed forces.
- (viii) Refusing to pay fees or gratuities as a condition of employment.
- (ix) Refusing to purchase goods or supplies from any particular person as a condition of employment.
- (x) Using leave if the employee is a victim of a juvenile offense a victim of a crime.

10

## How Much is Employee Paid

### AMWA

As of January 1, 2024, the minimum wage in Arizona is **\$14.35/hr.**

AZ minimum wage increases every January 1 by an amount equal to the percentage increase of the Consumer Price Index.

### FLSA

Since July 24, 2009, the minimum wage under the FLSA is **\$7.25/hr.**

Because the minimum wage under the AMWA is more generous, it takes precedence over the FLSA

11

## COVERAGE

- The AMWA covers all employers in the private and public sectors except small businesses, the State of Arizona, and the federal government. The AMWA protects all employees of a covered employer except for a person who is employed by a parent or a sibling, or a person who is employed to perform babysitting services in the employer's home on a casual basis.
- A small business is defined as any entity that has less than \$500,000 in gross annual revenue and is exempt from having to pay a minimum wage under the FLSA. This definition can cause some confusion because the FLSA does not contain any exclusion for small businesses. Rather, it asserts jurisdiction based on a defined impact upon interstate commerce. The AMWA does not require any ties to interstate commerce.
- The FLSA applies to employees based on their work activities as well as to employees of enterprises engaged in interstate commerce. Employees are covered if they engage in commerce or produce goods for commerce or if they work for an enterprise engaged in those activities. As a practical matter, the law covers almost all employees and employers in both the private and public sectors.
- An enterprise is engaged in commerce if it meets one of the following tests: (1) it has two or more employees engaged in handling, selling, or otherwise working on goods that have been moved in or been produced for commerce, and it is a business whose annual gross sales are not less than \$500,000; (2) it is a hospital, old-age home, or school; or (3) it is a public agency.

12

## OVERTIME

- Employees who work in excess of 40 hours in any 7-day work week must receive compensation at a rate not less than one and one-half times the regular rate.
- Holidays, sick time, and vacation not included when counting 40 hours.
- Exempt vs non-exempt
- Exemptions for certain industries

13

## RETALIATION PROHIBITED

### AMWA

- AMWA prohibits employers from retaliating against any person who asserts a claim or right under the law, who assists any other person in doing so, or who informs any person about his or her rights.
- Presumption of retaliation if ER takes adverse action within 90 days after a claim. The presumption may be rebutted by clear and convincing evidence that the action was taken for permissible reasons.

### FLSA

- Prohibits discharging or discriminating against because of filing complaint, instituting a proceeding and/or engaging in other protected activity. Employee may be entitled to equitable relief, including reinstatement, as well as damages.
- Protected activity includes filing an internal complaint. In a retaliation case, the employee's remedy is one of damages, both compensatory and punitive.

14

## NO WAIVER

- No verbal or written agreement or employment contract may waive any rights under the AMWA or the FLSA.

15

## AZ SICK TIME LAW

- Employees earn one hour of paid **sick time** for every 30 hours worked. Employees are entitled to at least 24 hours of paid **sick time** if the employer has 14 or fewer employees. The amount increases to 40 hours of paid **sick time** for employers with 15 or more employees.
- No retaliation

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## FMLA Coverage

- Birth or Placement of Child
- Serious Health Condition -- Employee's or immediate family member's (spouse, child or parent)
- Military family leave



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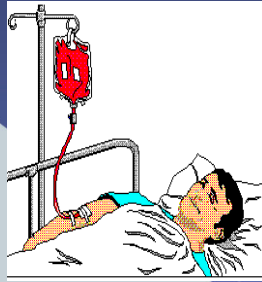
## FMLA Employee Eligibility

- Worked for a covered employer
- Employed for at least twelve months in any capacity (full time, part time, temporary)
- Worked **1250** hours in preceding 12 month period
- Worked at a location where at least 50 employees are employed by ER within 75 miles

18

## Serious Health Condition

- Inpatient Care or
  - Continuing treatment by a health care provider = absence of at least 3 consecutive days and treated at least twice
- \*Chronic condition



19

## AMERICAN WITH DISABILITIES ACT

The ADA prohibits discrimination and guarantees that people with disabilities have the same opportunities as everyone else, such as to enjoy employment opportunities, to purchase goods and services, and to participate in State and local government programs and services.

Title I of the Americans with Disabilities Act of 1990 prohibits private employers, state and local governments, employment agencies and labor unions from discriminating against qualified individuals with disabilities in job application procedures, hiring, firing, advancement, compensation, job training, and other terms, conditions, and privileges of employment.

20

## ADA vs. Rehabilitation Act

### ADA

- Employers must have 15 or more employees;
- Need to exhaust remedies

### Rehabilitation Act

- Applies to federal government and private employers that receive federal funds.
- No need to exhaust remedies.

21

## An Individual with a Disability

- Has a physical or mental impairment that substantially limits one or more major life activities;
- Has a history or record of such an impairment; or
- Is regarded by others as having such an impairment.
- The ADA does not specifically name all of the impairments that are covered.

22

A qualified employee or applicant with a disability is an individual who, with or without **reasonable accommodation**, can perform the essential functions of the job in question.

**Reasonable accommodation** may include, but is not limited to:

- Making existing facilities used by employees readily accessible to and usable by persons with disabilities.
- Job restructuring, modifying work schedules, reassignment to a vacant position;
- Acquiring or modifying equipment or devices, adjusting or modifying examinations, training materials, or policies, and providing qualified readers or interpreters.

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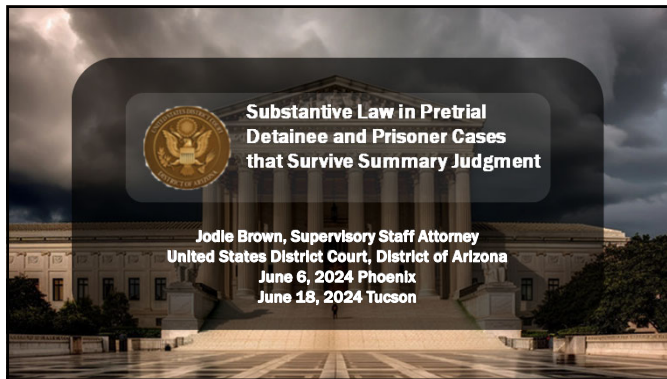
## Undue Hardship

- An employer does not have to provide a reasonable accommodation if it imposes an "undue hardship."
- Undue hardship is defined as an action requiring significant difficulty or expense when considered in light of factors such as an employer's size, financial resources, and the nature and structure of its operation.

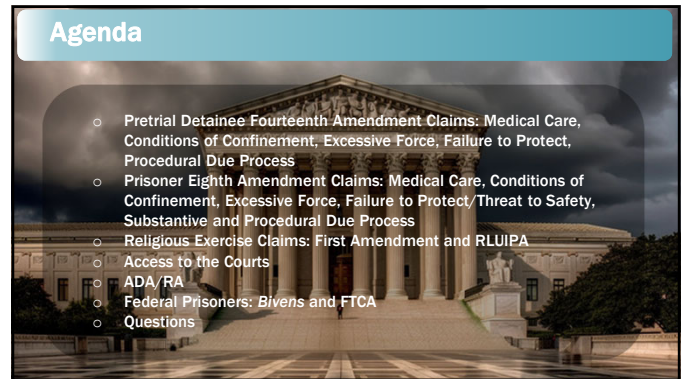
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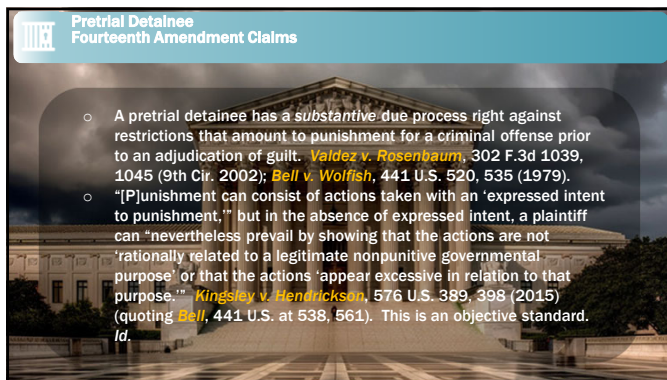
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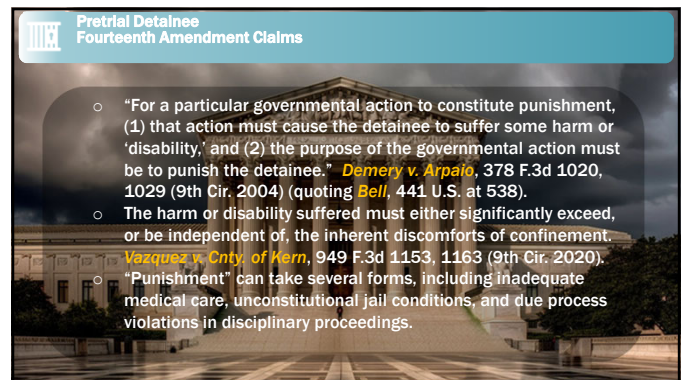
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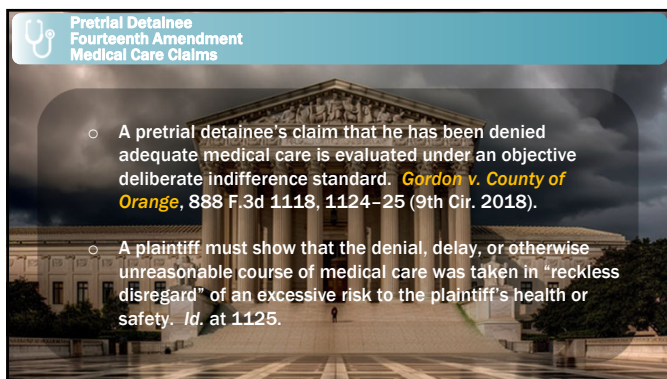
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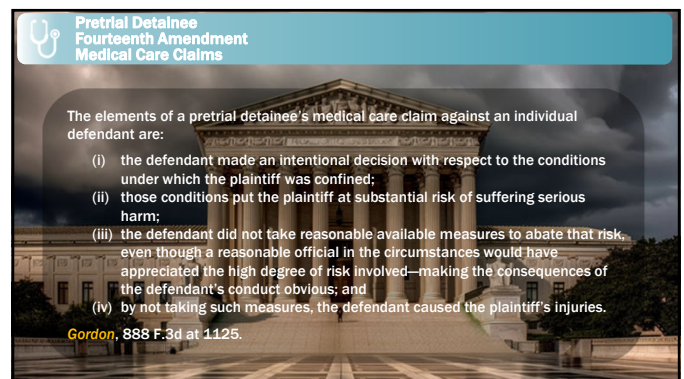
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6

 Pretrial Detainee  
Fourteenth Amendment  
Medical Care Claims

- The “mere lack of due care by a state official” does not deprive an individual of life, liberty, or property under the Fourteenth Amendment.” *Castro v. Cnty. of Los Angeles*, 833 F.3d 1060, 1071 (9th Cir. 2016) (quoting *Daniels v. Williams*, 474 U.S. 327, 330-31 (1986)).

7

 Pretrial Detainee  
Fourteenth Amendment  
Conditions of Confinement Claims

- “Pretrial detainees are entitled to ‘adequate food, clothing, shelter, sanitation, medical care, and personal safety.’” *Alvarez-Machain v. United States*, 107 F.3d 696, 701 (9th Cir. 1996) (quoting *Hoptowit v. Ray*, 682 F.2d 1237, 1246 (9th Cir. 1982)).
- Pre-adjudication detainees retain greater liberty protections than convicted prisoners. *Bell*, 441 U.S. at 535-56. But the Constitution does not mandate comfortable prisons, *Rhodes v. Chapman*, 452 U.S. 337, 349 (1981), and conditions of confinement may be, and often are, restrictive and harsh, *Morgan v. Morgenson*, 465 F.3d 1041, 1045 (9th Cir. 2006).

8

 Pretrial Detainee  
Fourteenth Amendment  
Conditions of Confinement Claims

Common Complaints:

- Exercise: “[T]he Constitution requires jail officials to provide outdoor recreation opportunities, or otherwise meaningful recreation, to prison inmates.” *Shorter v. Baca*, 895 F.3d 1176, 1185 (9th Cir. 2018). A prohibition on outdoor exercise of six weeks is a “sufficiently serious” deprivation to support a constitutional claim. *Thomas v. Ponder*, 611 F.3d 1144, 1151 (9th Cir. 2010).
- Food: The Fourteenth Amendment requires “only that prisoners receive food that is adequate to maintain health; it need not be tasty or aesthetically pleasing.” *LeMaire v. Maass*, 12 F.3d 1444, 1456 (9th Cir. 1993). However, a detainee may state a claim where he alleges he is served meals with insufficient calories for long periods of time.

9

 Pretrial Detainee  
Fourteenth Amendment  
Conditions of Confinement Claims

Common Complaints:

- Overcrowding: overcrowding alone does not violate the Fourteenth Amendment, but if overcrowding results in some unconstitutional condition, such as increased stress, tension, communicable diseases, and confrontations between detainees, a plaintiff might have a cognizable claim. See *Akao v. Shimoda*, 832 F.2d 119, 120 (9th Cir. 1987).
- Cleanliness/Sanitation:
- COVID-19 pandemic presented unique challenges.

10

 Pretrial Detainee  
Fourteenth Amendment  
Excessive Force Claims

- The Fourteenth Amendment’s Due Process Clause, and not the Eighth Amendment, applies to the use of excessive force against pretrial detainees. *Kingsley v. Hendrickson*, 576 U.S. 389, 397 (2015).
- In this context, force is considered excessive if the officers’ use of force was “objectively unreasonable” in light of the facts and circumstances confronting them, without regard to their mental state. *Id.*

11

 Pretrial Detainee  
Fourteenth Amendment  
Excessive Force Claims

**Factors for Reasonableness of Force**

In determining whether the use of force was reasonable, a court should consider factors including, but not limited to:

- the relationship between the need for the use of force and the amount of force used; the extent of the plaintiff’s injury; any effort made by the officer to temper or to limit the amount of force; the severity of the security problem at issue; the threat reasonably perceived by the officer; and whether the plaintiff was actively resisting.

12

 Pretrial Detainee  
Fourteenth Amendment  
Failure to Protect Claims

- The elements of a claim based on failure to protect a detainee are:
  - (1) The defendant made an intentional decision with respect to the conditions under which the detainee was confined;
  - (2) Those conditions put the detainee at substantial risk of suffering serious harm;
  - (3) The defendant did not take reasonable available measures to abate that risk, even though a reasonable officer in the circumstances would have appreciated the high degree of risk involved—making the consequences of the defendant's conduct obvious; and
  - (4) By not taking such measures, the defendant caused the plaintiff's injuries.

**Castro**, 833 F.3d at 1071.

13

 Pretrial Detainee  
Fourteenth Amendment  
Due Process Claims

- Procedural due process in disciplinary proceedings requires that a detainee receive (1) written notice of the charges, no less than 24 before the hearing; (2) a written statement by the factfinders as to the evidence relied on and reasons for the disciplinary action; and (3) a limited right to call witnesses and present documentary evidence when it would not be unduly hazardous to institutional safety or correctional goals to allow the detainee to do so. **Wolff v. McDonnell**, 418 U.S. 539, 565-66 (1974).

14

 Pretrial Detainee  
Fourteenth Amendment  
Due Process Claims

- Due process requires simply "that there be some evidence to support the findings made in the disciplinary hearing." **Superintendent v. Hill**, 472 U.S. 445, 457 (1985). Prison officials cannot meet the "some evidence" requirement "if the evidence lacks sufficient 'indicia of reliability.'" **Jones-Heim v. Reed**, 241 F. App'x 359, 360 (9th Cir. 2007) (quoting **Cato v. Rushen**, 824 F.2d 703, 705 (9th Cir. 1987)).
- The Court may not make its own assessment of the credibility of witnesses or reweigh the evidence; rather, "the only relevant question is 'whether there is any evidence the record that could support the conclusion reached by the disciplinary board.'" **Jones-Heim**, 241 F. App'x at 360 (quoting **Hill**, 472 U.S. at 455-56) (emphasis in original).

15

 Convicted Prisoner  
Eighth Amendment  
Deliberate Indifference

The Eighth Amendment prohibits the imposition of cruel and unusual punishments and "embodies broad and idealistic concepts of dignity, civilized standards, humanity and decency."

**Estelle v. Gamble**, 429 U.S. 97, 102 (1976).

16

 Convicted Prisoner  
Eighth Amendment  
Medical Care Claims

The government has an obligation to provide medical care for those whom it punishes by incarceration.

**Estelle v. Gamble**, 429 U.S. 97, 103 (1976).

17

 Convicted Prisoner  
Eighth Amendment  
Medical Care Claims

- Mere negligence or medical malpractice does not violate the Constitution. See **Broughton v. Cutter Labs.**, 622 F.2d 458, 460 (9th Cir. 1980); see also **Toguchi v. Chung**, 391 F.3d 1051, 1057 (9th Cir. 2004).
- Not even gross negligence is sufficient. Failing to perceive the risk, while nothing to commend, does not give rise to an Eighth Amendment claim.

18

**Convicted Prisoner Eighth Amendment Medical Care Claims**

- A difference of opinion as to the appropriate medical treatment does not establish deliberate indifference. See *Sanchez v. Vild*, 891 F.2d 240, 242 (9th Cir. 1989).
- Thus, when an inmate disagrees with a treatment plan, or even when two physicians disagree, there is no deliberate indifference claim.

19

**Convicted Prisoner Eighth Amendment Medical Care Claims**

When a physician prescribes certain treatment and it is not provided, or it is vetoed by administrative staff or a non-physician, that may give rise to a valid claim. See *Colwell v. Bannister*, 763 F.3d 1060, 1069 (9th Cir. 2014) (denying summary judgment where prison officials "ignored the recommendations of treating specialists and instead relied on the opinions of non-specialist and non-treating medical officials who made decisions based on an administrative policy"); *Snow v. McDaniel*, 681 F.3d 978, 988 (9th Cir. 2012) (where the treating physician and specialist recommended surgery, a reasonable jury could conclude that it was medically unacceptable for the non-treating, non-specialist physicians to deny recommendations for surgery), *overruled in part on other grounds by Peralta*, 744 F.3d at 1083; *Jones v. Sipek*, 493 F.3d 485, 490 (7th Cir. 1999) (the defendant physician's refusal to follow the advice of treating specialists could constitute deliberate indifference to serious medical needs).

20

**Convicted Prisoner Eighth Amendment Medical Care Claims**

**Elements**

**Objective Standard:**  
A prisoner must show a "serious medical need."

**Subjective Standard:**  
A prisoner must show that the defendant's response to that need was deliberately indifferent.

21

**Convicted Prisoner Eighth Amendment Medical Care Claims**

**Objective Standard**

A "serious" medical need exists if the failure to treat a prisoner's condition could result in further significant injury or the "unnecessary and wanton infliction of pain." *McGuckin v. Smith*, 974 F.2d 1050, 1059 (9th Cir. 1992), *overruled on other grounds, WMX Techs., Inc. v. Miller*, 104 F.3d 1133, 1136 (9th Cir. 1997) (en banc) (internal citation omitted).

Examples of a serious medical need include "[t]he existence of an injury that a reasonable doctor or patient would find important and worthy of comment or treatment; the presence of a medical condition that significantly affects an individual's daily activities; or the existence of chronic and substantial pain." *McGuckin*, 974 F.2d at 1059-60.

22

**Convicted Prisoner Eighth Amendment Medical Care Claims**

**Subjective Standard**

- First, the prisoner must show that the defendant was aware of the serious medical need and the risk to the prisoner's health and safety.
- Next, the prisoner must show a purposeful act or failure to respond to the prisoner's medical need. Indifference may be shown when a prison official denies, delays, or intentionally interferes with medical treatment, or by the way in which the official provides medical care. *Jett*, 439 F.3d at 1096 (citations omitted).
- Finally, the prisoner must demonstrate harm caused by the indifference. *Jett*, 439 F.3d at 1096. Pain can be sufficient. See *Estelle*, 429 U.S. at 103 (Eighth Amendment applies even to "less serious cases, [where] denial of medical care may result in pain and suffering which no one suggests would serve any penological purpose"). *Jett*, 439 F.3d at 1097-98 (finding sufficient evidence of harm caused by 6-month delay in surgery for fractured thumb where the prisoner's thumb healed improperly); *McGuckin*, 974 F.2d at 1060 (pain and anguish suffered by prisoner constituted harm sufficient to support a § 1983 action).

23

**Convicted Prisoner Eighth Amendment Medical Care Claims**

**Case Example**

- Plaintiff reported rectal bleeding and history of colon polyps at intake in 2018. In 2019, he experienced a 32-pound unintentional weight loss and reported chronic constipation and abdominal pain. Plaintiff reported worsening symptoms until February 2020, when he was found to have terminal rectal cancer. Plaintiff filed suit in February 2021 and passed away in August 2023, while the case was still pending. Defendants' Motion for Summary Judgment was denied as to two Eighth Amendment medical care claims, and the case is ongoing with a personal representative.

24

 **Convicted Prisoner  
Eighth Amendment  
Medical Care Claims**

**Medical Monell Claims**

To prevail on a claim against a municipality or private entity serving a traditional public function, a plaintiff must meet the test articulated in *Monell v. Department of Social Services of City of New York*, 436 U.S. 658, 690-94 (1978); see also *Tsao v. Desert Palace, Inc.*, 698 F.3d 1128, 1139 (9th Cir. 2012) (applying *Monell* to private entities acting under color of state law).

To make this showing, Plaintiff must demonstrate that (1) he was deprived of a constitutional right; (2) the entity had a policy or custom; (3) the policy or custom amounted to deliberate indifference to the plaintiff's constitutional right; and (4) the policy or custom was the moving force behind the constitutional violation. *Mabe v. San Bernardino City, Dep't of Pub. Soc. Servs.*, 237 F.3d 1101, 1110-11 (9th Cir. 2001).

25

 **Convicted Prisoner  
Eighth Amendment  
Medical Care Claims**

**Proving a pattern or custom**

Although "[l]iability for improper custom may not be predicated on isolated or sporadic incidents," *Trevino v. Gates*, 99 F.3d 911, 918 (9th Cir. 1996), evidence of a custom could be inferred from a pattern of behavior toward a single individual. See *Oyenik v. Corizon Health Inc.*, No. 15-16850, 2017 WL 2628901, at \*2 (9th Cir. June 19, 2017) (citing *Oviatt By & Through Waugh v. Pearce*, 954 F.2d 1470, 1478 (9th Cir. 1992)).

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 **Convicted Prisoner  
Eighth Amendment  
Conditions of Confinement Claims**

**Elements of an Eighth Amendment conditions-of-confinement claim:**

- (1) A plaintiff must allege a constitutional deprivation that is objectively sufficiently serious such that the official's act or omission must result in the denial of the minimal civilized measure life's necessities.
- (2) The official must have acted with deliberate indifference to prisoner health or safety.
  - In this context, deliberate indifference is *subjective*: "the official must both be aware of facts from which the inference could be drawn that a substantial risk of serious harm exists, and he must also draw the inference."

27

 **Convicted Prisoner  
Eighth Amendment  
Conditions of Confinement Claims**

- Common claims: sexual harassment, abuse, assault by prison officials
- Physical sexual assault on a prisoner by a prison official violates the Eighth Amendment.
- A prisoner presents a viable Eighth Amendment claim where he proves that a prison official, acting under color of law and without legitimate penological justification, touched the prisoner in a sexual manner or otherwise engaged in sexual conduct for the official's own sexual gratification, or for the purpose of humiliating, degrading, or demeaning the prisoner. *Beauchild v. Cobbin*, 947 F.3d 1130, 1144 (9th Cir. 2020).

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 **Convicted Prisoner  
Eighth Amendment  
Conditions of Confinement Claims**

**Verbal Harassment**

- Generally, gawking, pointing, joking, and mere verbal harassment or abuse, even with sexual undertones or of a sexual nature does not violate the Eighth Amendment.
- But one district court concluded that a plaintiff stated an Eighth Amendment claim where the plaintiff's allegations supported an inference that an officer's verbal harassment was calculated to and in fact caused him psychological damage, and the officer persisted with the verbal harassment over several years and despite multiple attempts by plaintiff to get him to stop. *Baker v. Grant*, 2018 WL 3466956 (W.D. Wash. June 1, 2018).

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 **Convicted Prisoner  
Eighth Amendment  
Conditions of Confinement Claims**

**Opposite-Sex Officers**

- Isolated instance of a female officer viewing a male prisoner's genitalia does not amount to an Eighth Amendment violation.
- Eighth Amendment does not prohibit female officers from performing visual body cavity searches on male prisoners or watching male prisoners shower.
- But the Ninth Circuit has suggested that up close, frequent, and intentional viewings by guards of the opposite sex could violate a prisoner's privacy rights. See *Somers v. Thurman*, 109 F.3d 614 (9th Cir. 1997).

30

 **Convicted Prisoner  
Eighth Amendment  
Excessive Force Claims**

- When a prisoner claims that prison officials violated his Eighth Amendment rights by using excessive physical force, the relevant inquiry is "whether force was applied in a good-faith effort to maintain or restore discipline, or maliciously and sadistically to cause harm." *Hudson v. McMillan*, 503 U.S. 1, 7 (1992).
- "The use of excessive force against a prisoner may constitute cruel and unusual punishment [even] when the inmate does not suffer serious injury." *Id.* at 8-9.
- However, the Eighth Amendment does not recognize claims based on a de minimis use of force unless the force is "of a sort repugnant to the conscience of mankind." *Id.* at 9-10.

31

 **Convicted Prisoner  
Fourteenth Amendment  
Due Process Claims**

Two step analysis for due process claims:

- (1) Whether the prisoner was deprived of a protected liberty or property interest.
- (2) Whether that deprivation was accompanied by sufficient procedural protections.

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 **Convicted Prisoner  
Fourteenth Amendment  
Due Process Claims**

Protected Liberty or Property Interest

- (1) A liberty interest may arise from the Constitution itself, or it may arise from an expectation or interest created by state laws or policies.
- (2) The Constitution does not give rise to a liberty interest in avoiding transfer to more adverse conditions of confinement, but such an interest may arise from state policies or regulations.
- (3) An interest in avoiding certain conditions of confinement will generally be limited to freedom from restraint that imposes an atypical and significant hardship on the prisoner in relation to the ordinary incidents of prison life.

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 **Convicted Prisoner  
Fourteenth Amendment  
Due Process Claims**

Protected Liberty or Property Interest

- (1) In the disciplinary context, the Court looks to the sanctions imposed to determine if there is a protected liberty interest that implicates due process.
- (2) Temporary solitary confinement; loss of privileges, such as telephone, commissary, recreation, and visitation; and extra duty do not implicate due process.
- (3) Loss of good-time credits might implicate due process if they impact the duration of a prisoner's sentence. If a prisoner is serving a natural life sentence, loss of good-time credits does not implicate a liberty interest.

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 **Convicted Prisoner  
Fourteenth Amendment  
Due Process Claims**

Procedural protections: *Mathews v. Eldridge*

Three-step analysis:

- (1) The private interest affected;
- (2) The risk of an erroneous deprivation and the probable value of any additional or substitute procedural safeguards; and
- (3) The government's interest.

The fundamental requirement of due process is the opportunity to be heard at a meaningful time and in a meaningful manner.

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 **Convicted Prisoner  
Fourteenth Amendment  
Due Process Claims**

Disciplinary Proceedings

- Prisoner must receive notice that is sufficient to enable him to marshal the facts and prepare a defense, including the conduct alleged, an approximate date of the alleged conduct, and the specific charge against him.
- Notice satisfying due process need not painstakingly detail all facts relevant to the date, place, and manner of the charged inmate misconduct; it must simply permit a reasonable person to understand what conduct is at issue so that he may identify relevant evidence and present a defense. *Ashker v. Newsom*, 81 F.4th 863, 879 (9th Cir. 2023).

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 **Convicted Prisoner  
Fourteenth Amendment  
Due Process Claims**

**Hearing Requirements**

- Evidence
- Written findings

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 **Convicted Prisoner  
Fourteenth Amendment  
Due Process Claims**

**Case Example**

- *Johnson v. Ryan*, 55 F.4th 1167 (9th Cir. 2022): Plaintiff was a former member of a security threat group who participated in ADC's step-down program, which allows prisoners to move from maximum custody to close custody. Plaintiff completed the program and moved to close custody but was removed from the program. He asserted due process claims. The Ninth Circuit determined that prisoners do not have a liberty interest in participation in the step-down program, but they do have a liberty interest in avoiding placement in or return to maximum custody. Prisoners must receive due process to be returned to maximum custody.

38

 **First Amendment  
Free Exercise**

- "The government shall not prohibit the free exercise of religion." U.S. Const. amend I.
- Free-exercise rights are "necessarily limited by the fact of incarceration, and may be curtailed in order to achieve legitimate correctional goals or to maintain prison security." *McElroy v. Babbitt*, 833 F.2d 196, 197 (9th Cir. 1987) (citing *O'Lone v. Shabazz*, 482 U.S. 342, 348 (1987)).
- A prisoner's constitutional right to free exercise of religion must be balanced against the state's right to limit First Amendment freedoms to attain valid penological objectives such as rehabilitation of prisoners, deterrence of crime, and institutional security. See *O'Lone*, 482 U.S. at 348-49.

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 **First Amendment  
Free Exercise**

**Elements**

1. Show that the religious practice at issue concerns a sincerely held belief and that the claim is rooted in religious belief.
2. Demonstrate a burden to a sincerely held belief.
3. If the regulation or conduct at issue impinges on the plaintiff's constitutional rights, it is valid if it is reasonably related to legitimate penological interests.

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 **First Amendment  
Free Exercise**

- The Ninth Circuit has explained that "[i]t is not within the judicial ken to question the centrality of particular beliefs or practices to a faith, or the validity of particular litigants' interpretations of those creeds." *Shakur v. Schrolo*, 514 F.3d 878, 884 (9th Cir. 2008) (quoting *Hernandez v. C.I.R.*, 490 U.S. 680, 699 (1989)).
- Whether Plaintiff's religious beliefs are sincere is both a question of fact and a credibility determination. See *United States v. Seeger*, 380 U.S. 163, 185 (1965) (The question of sincerity "is, of course, a question of fact"; therefore, it cannot be decided at summary judgment);
- "Backsliding" or nonobservance of a religious practice is not sufficient to establish as a matter of law that Plaintiff is insincere in his religious beliefs. See, e.g., *White v. Linderman*, No. CV 11-8152-PCT-RCB, 2013 WL 4496364, at \*5 (D. Ariz. Aug. 22, 2013).

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 **First Amendment  
Free Exercise**

- The constitutional guarantee of free exercise of religion "is not limited to beliefs which are shared by all of the members of a religious sect." *Thomas v. Review Bd. of Ind. Emp't Sec. Div.*, 450 U.S. 707, 715-16 (1981).
- Like all religions, people practice their faith in different ways and interpret religious doctrine differently.
- "[R]eligious beliefs need not be acceptable, logical, consistent, or comprehensible to others in order to merit First Amendment protection." *Thomas v. Review Bd. of Ind. Emp't Sec. Div.*, 450 U.S. 707, 713-14 (1981).
- The request, however, must be rooted in religious belief and "not in 'purely secular' philosophical concerns." *Malik v. Brown*, 16 F.3d 330, 333 (9th Cir. 1994) (internal citations omitted); *Shakur*, 514 F.3d at 885.

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 **First Amendment Free Exercise**

To substantially burden the practice of an individual's religion, the interference must be more than an isolated incident or short-term occurrence. See *Canell v. Lightner*, 143 F.3d 1210, 1215 (9th Cir. 1998). Prison officials' negligent or accidental actions that impinge on an inmate's religious practice are insufficient to support a First Amendment claim. See *Lovelace v. Lee*, 472 F.3d 174, 194 (4th Cir. 2006).

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 **First Amendment Free Exercise**

If a substantial burden exists, the policy is scrutinized using the *Turner v. Safely* test:

1. whether there exists a valid, rational connection between the prison regulation and the legitimate governmental interest put forth to justify it;
2. whether there are alternative means of exercising the regulated right that remain open to the inmate (not narrow);
3. the impact that accommodation of the asserted constitutional right will have upon guards, other inmates, and prison resources; and
4. whether there exist ready alternatives that fully meet the inmate's demands at a *de minimis* cost to valid penological interests. (burden is on the prisoner)

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 **First Amendment Free Exercise**

**Case Examples**

- First Amendment claim brought by Native American prisoner alleging the denial of a religious diet. Plaintiff, a Native American Pascua Yaqui, believed the spirit of any animal he consumes must be honored with a "Deer Dancer Ceremony," and because that cannot be done for the meat he consumes in prison, he requested a vegetarian diet so that he can avoid eating meat that has not been properly honored through the Yaqui Deer Ceremony.
- Defendant denied the diet request on the ground that Plaintiff did not have a sincerely held religious belief to support his desire to eat a vegetarian diet, meaning that Plaintiff's religion did not require him to consume a vegetarian diet. But that is not what the Ninth Circuit looks at when determining whether an inmate's religious accommodation request is sincerely held. Just before trial was set to begin, parties entered into a settlement.
- Plaintiff sought relief from repeated disciplinary tickets for sharing kosher meal with other inmates. He alleged that Defendants' actions burdened his free exercise rights. But Plaintiff never alleged that sharing food was a tenet of his religious practice. Rather, it was a moral belief that motivated his practice, which brought his actions outside the ambit of Free Exercise protection.

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 **RLUIPA**

Religious Land Use and Institutionalized Persons Act of 2000  
42 U.S.C. § 2000cc-1(a)(1)-(2) ("RLUIPA")

- Only applies to injunctive relief; cannot seek damages
- Qualified Immunity is not available as defense to a request for injunctive relief

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 **RLUIPA**

Government may not impose a substantial burden on the religious exercise of a confined person unless:

1. Burden furthers a "compelling governmental interest" and
2. does so by "the least restrictive means"

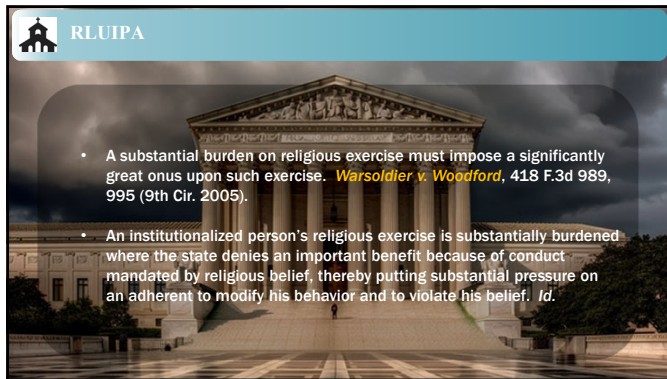
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 **RLUIPA**

**Elements**

1. Plaintiff must show that the exercise of his religion is at issue.
2. Plaintiff bears the burden of establishing a prima facie claim that the defendant's conduct substantially burdened his religious exercise.
3. If the plaintiff meets the prima facie burden, then the burden shifts to the defendant to prove that the substantial burden on the inmate's religious practice both furthers a compelling governmental interest and is the least restrictive means of doing so.

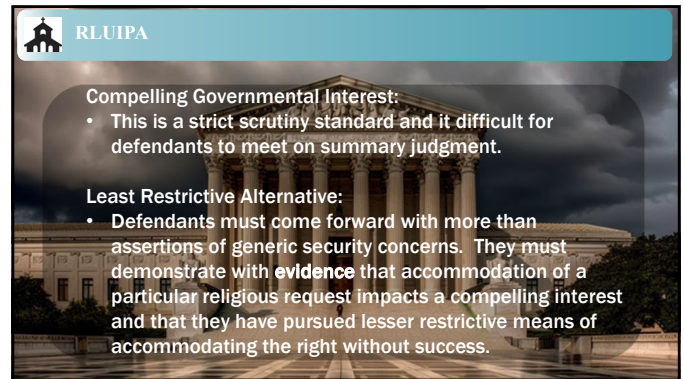
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**RLUIPA**

- A substantial burden on religious exercise must impose a significantly great onus upon such exercise. *Warsoldier v. Woodford*, 418 F.3d 989, 995 (9th Cir. 2005).
- An institutionalized person's religious exercise is substantially burdened where the state denies an important benefit because of conduct mandated by religious belief, thereby putting substantial pressure on an adherent to modify his behavior and to violate his belief. *Id.*

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**RLUIPA**

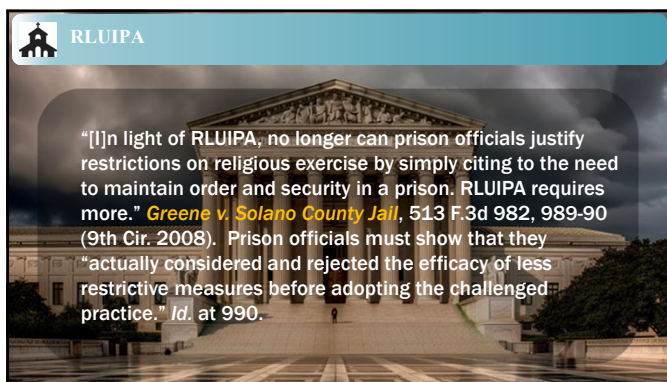
**Compelling Governmental Interest:**

- This is a strict scrutiny standard and it difficult for defendants to meet on summary judgment.

**Least Restrictive Alternative:**

- Defendants must come forward with more than assertions of generic security concerns. They must demonstrate with **evidence** that accommodation of a particular religious request impacts a compelling interest and that they have pursued lesser restrictive means of accommodating the right without success.

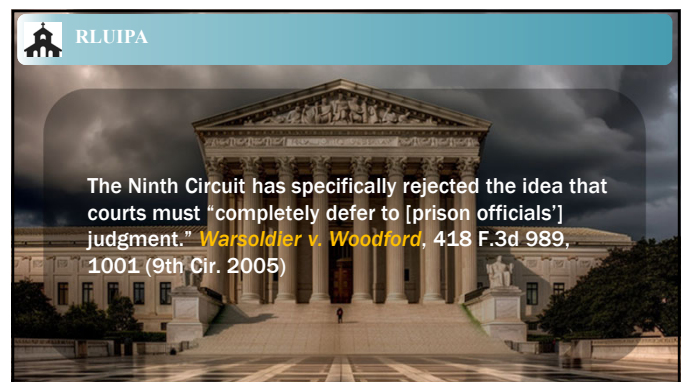
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**RLUIPA**

"[I]n light of RLUIPA, no longer can prison officials justify restrictions on religious exercise by simply citing to the need to maintain order and security in a prison. RLUIPA requires more." *Greene v. Solano County Jail*, 513 F.3d 982, 989-90 (9th Cir. 2008). Prison officials must show that they "actually considered and rejected the efficacy of less restrictive measures before adopting the challenged practice." *Id.* at 990.

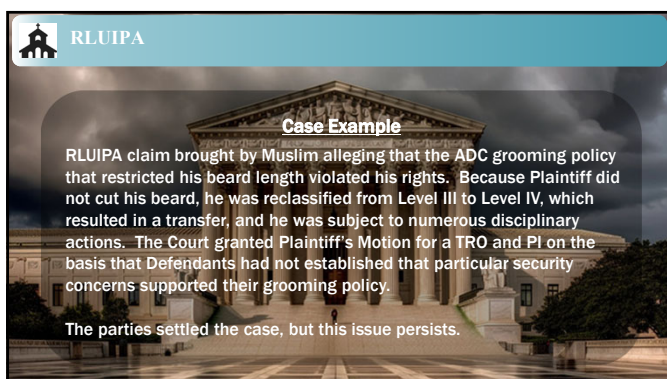
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**RLUIPA**

The Ninth Circuit has specifically rejected the idea that courts must "completely defer to [prison officials'] judgment." *Warsoldier v. Woodford*, 418 F.3d 989, 1001 (9th Cir. 2005)

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**RLUIPA**

**Case Example**

RLUIPA claim brought by Muslim alleging that the ADC grooming policy that restricted his beard length violated his rights. Because Plaintiff did not cut his beard, he was reclassified from Level III to Level IV, which resulted in a transfer, and he was subject to numerous disciplinary actions. The Court granted Plaintiff's Motion for a TRO and PI on the basis that Defendants had not established that particular security concerns supported their grooming policy.

The parties settled the case, but this issue persists.

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**Access to the Courts**

- Prisoners do not have a right to access the courts in an "abstract, freestanding" form. *Lewis v. Casey*, 518 U.S. 343, 367 (1996).
- But prisoners do have a right to litigate without active interference by prison officials. *Blaisdell v. Frappiea*, 729 F.3d 1237, 1243 (9th Cir. 2005).
- The State may not erect barriers that impede the right of access of incarcerated persons. Prisoners have a First Amendment and a Fourteenth Amendment right to pursue legal redress for claims that have a reasonable basis in fact or law.

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## Access to the Courts

- Prisoners have a right to limited affirmative assistance by prison officials. The right is only a right to the means to file petitions or complaints and not a right to discover claims or even to litigate them effectively once filed.
- Although the Constitution requires that prisoners receive affirmative assistance in the preparation and filing of certain legal pleadings, that assistance does not need to take a specific form, and the right to legal assistance is limited to the pleading stage.

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## Access to the Courts

- As a matter of standing, a plaintiff must show that he suffered an "actual injury": that is, he must show actual prejudice with respect to contemplated or existing litigation, such as the inability to meet a filing deadline or to present a claim.
- To show actual or injury or prejudice, the plaintiff must demonstrate that the defendants' conduct frustrated or impeded him from bringing to court a *nonfrivolous* claim regarding his conviction or sentence, or his conditions of confinement.

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## Convicted Prisoner Eighth Amendment Failure to Protect

- "[P]rison officials have a duty . . . to protect prisoners from violence at the hands of other prisoners." *Farmer*, 511 U.S. at 833.
- Must show that his incarceration posed a substantial risk of serious harm.
- Must show that prison officials knew of the risk to plaintiff but were indifferent and unresponsive to it.

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## Convicted Prisoner Eighth Amendment Failure to Protect

### Types of cases

Inmates seeking protective custody who have been labeled a snitch or whose crimes might predispose them to violence at the hands of other inmates

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## Convicted Prisoner Eighth Amendment Failure to Protect

In *Farmer v. Brennan*, the Supreme Court established the standard used to determine whether inmates can prevail against prison officials on an Eighth Amendment challenge to prison conditions.

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## Convicted Prisoner Eighth Amendment Failure to Protect

The plaintiff in *Farmer* was biologically male and preoperative transgender person, who wore women's clothing, had undergone estrogen therapy, and had received silicone breast implants. 511 U.S. at 829. After her conviction and incarceration for credit card fraud at the age of 18, the plaintiff claimed to have continued hormonal treatment by using drugs smuggled into prison.

Several years into her federal sentence, the plaintiff was transferred to a higher-security facility and placed in the general male prison population. *Id.* at 830. The plaintiff alleged that, within two weeks, she was beaten and raped by another inmate. *Id.*

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 Convicted Prisoner  
Eighth Amendment  
Failure to Protect

The plaintiff filed a *Bivens* complaint alleging that defendant prison officials transferred her to general population despite knowledge that the penitentiary had a violent environment and history of inmate assaults, and despite knowledge that the plaintiff was transgender with feminine characteristics who would be particularly vulnerable to sexual attacks. *Id.* at 830-31. She alleged that this amounted to a deliberately-indifferent failure to protect her safety in violation of the Eighth Amendment. *Id.* at 831.

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 Convicted Prisoner  
Eighth Amendment  
Failure to Protect

The Supreme Court reversed and remanded. It held that the plaintiff had raised a genuine issue of material fact as to the officials' knowledge of the risk, despite not having expressed any concern prior to the attack. *Id.* at 848. The plaintiff was a non-violent transgender woman who was young and effeminate and thus "likely to experience a great deal of sexual pressure" in the prison. *Id.* Additionally, the plaintiff had been segregated because of concerns for her safety on at least one previous occasion. *Id.* at 830.

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 Convicted Prisoner  
Eighth Amendment  
Failure to Protect

**Case Examples**

*Lemire v. Cal. Dep't of Corr. and Rehab.*, 726 F.3d 1062 (9th Cir. 2013): prisoner committed suicide in prison and personal representatives brought Eighth Amendment failure-to-protect claims. The district court granted summary judgment in favor of defendants. The Ninth Circuit reversed in part, concluding genuine issues of material fact precluded summary judgment on failure-to-protect claims against warden and captain where a reasonable jury could conclude that they disregarded a substantial risk of harm to prisoners when they withdrew all floor staff for several hours in a building that warden and captain knew housed mostly mentally ill prisoners.

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 Americans with Disabilities Act and Rehabilitation Act

Under the ADA, no qualified individual with a disability shall, by reason of such disability, be excluded from participation in or denied the benefits of the services, programs, or activities of a public entity, or be subjected to discrimination by any such entity. 42 U.S.C. 12132.

The Rehabilitation Act is materially the same as the ADA.

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 Americans with Disabilities Act and Rehabilitation Act

**Elements of an ADA Claim**

Plaintiff must allege that:

- (1) he has a disability;
- (2) he is otherwise qualified to participate in or receive the benefit of the prison's services, programs, or activities;
- (3) He has been excluded from participation in or denied the benefits of the prison's services, programs, or activities, or was otherwise discriminated against by the prison; and
- (4) such exclusion, denial of benefits, or discrimination was because of his disability.

Claims based solely on the provision of inadequate or negligent medical care are not cognizable under the ADA. *Simmons v. Navajo Cnty.*, 609 F.3d 1011, 1022 (9th Cir. 2010).

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 Americans with Disabilities Act and Rehabilitation Act

**What counts as a disability?**

- A plaintiff must allege facts to support that he has an impairment that substantially limits one or more of his "major life activities." 42 U.S.C. 12102(1)(A).
- An "impairment" includes any psychological disorder or condition, cosmetic disfigurement, or anatomical loss affecting one or more body systems. 28 C.F.R. 35-108(b)(1)(i).
- "Major life activities" include "functions such as caring for oneself, performing manual tasks, hearing, eating, sleeping, walking, standing, sitting, reaching, lifting, bending, speaking, breathing, learning, reading, concentrating, thinking, communicating with others, and working." 29 C.F.R. 1630.2(i).

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Americans with Disabilities Act and Rehabilitation Act

**Substantial Limitation**

An Impairment substantially limits one's ability to carry out a major life activity if, because of the Impairment, the individual is significantly restricted as to the condition, manner, or duration under which the average person in the general population can perform that same major life activity. See 29 C.F.R. 1630.2(j). In other words, the Impairment must prevent or severely restrict an individual from "doing activities that are of central importance to most people's daily lives." *Toyota Motor Mfg., Ky., Inc. v. Williams*, 534 U.S. 184, 198 (2002).

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Americans with Disabilities Act and Rehabilitation Act

**Reasonable Accommodation**

- To prevail on a claim for failure to accommodate under the ADA, a plaintiff must prove that the prison knew of his disability but failed to provide reasonable accommodations. See *Robertson v. Las Animas Cnty. Sheriff's Dep't*, 500 F.3d 1185, 1196 (9th Cir. 2007). A prison's deliberate refusal to accommodate a prisoner's disability-related needs violates the ADA. See *United States v. Georgia*, 546 U.S. 151, 157 (2006).
- Plaintiff bears the initial burden of producing evidence that a reasonable accommodation was possible.

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Americans with Disabilities Act and Rehabilitation Act

**Reasonable Accommodation**

- If the plaintiff meets his initial burden, the burden shifts to defendant to produce rebuttal evidence that the requested accommodation was not reasonable.
- In considering a request for accommodation, prisoner officials are "required to undertake a fact-specific investigation to determine what constitutes a reasonable accommodation." *Duvall v. Cnty. of Kitsap*, 260 F.3d 1125, 1139 (9th Cir. 2001).

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Americans with Disabilities Act and Rehabilitation Act

**Case Examples**

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Americans with Disabilities Act and Rehabilitation Act

**Intentional Discrimination**

- The ADA prohibits prisons from discriminating against disabled prisoners solely by reason of disability. See *Duvall*, 260 F.3d at 1135.
- A prison may be liable for money damages under the ADA only "if it intentionally or with deliberate indifference fails to provide meaningful access or reasonable accommodation to disabled persons." *Mark H. v. Lemahieu*, 513 F.3d 922, 937-38 (9th Cir. 2008).
- The failure to provide reasonable accommodation can constitute discrimination.

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Americans with Disabilities Act and Rehabilitation Act

**Intentional Discrimination**

- To prove intentional discrimination, a plaintiff must show the prison was deliberately indifferent to his requested accommodation.
- In this context, a defendant acts with deliberate indifference only if:
  - (1) the defendant has knowledge from which an inference could be drawn that a harm to a federally protected right is substantially likely; and
  - (2) the defendant actually draws that inference and fails to act upon the likelihood.

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 Americans with Disabilities Act and Rehabilitation Act

**Intentional Discrimination**

- If the prison is on notice that an accommodation is required, the plaintiff has satisfied the first prong of the deliberate indifference test. The plaintiff may put the prison on notice by alerting the prison to his need for accommodation; the need for accommodation may be obvious; or the accommodation may be required by statute or regulation.
- To meet the second prong of the test, the prison's failure to act "must be a result of conduct that is more than negligent, and involves an element of deliberateness."

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 Bivens Claims After Egbert

**Egbert v. Boule**, 596 U.S. 482 (2022): The Supreme Court essentially eviscerated what was left of the *Bivens* remedy, except for the claims that the Court had already recognized:

**Bivens**: Fourth Amendment excessive force by federal agents.

**Carlson v. Green**, 446 U.S. 14 (1980) – Eighth Amendment medical care claim by estate of prisoner who died due to inadequate medical care.

**Davis v. Passman**, 442 U.S. 228 (1979) – Fifth Amendment sex-discrimination claim by former congressional staffer against congressman.

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 Bivens Claims After Egbert

**Eighth Amendment Medical Care Claims:**

- The Ninth Circuit has held that an Eighth Amendment medical care claim *did not* extend *Bivens* in a new context. **Stanard v. Dy**, 88 F.4th 811, 815 (9th Cir. 2023).
- *Egbert* suggests the availability of the BOP Administrative Remedy Program (ARP) alone forecloses any extension of *Bivens*, even if prisoners cannot get money damages through the ARP.

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 Federal Tort Claims Act

The FTCA provides a waiver of sovereign immunity for tortious acts of a federal agency's employees if the same torts committed by that person in the employ of private party would have given rise to liability under state law. 28 U.S.C. 1346(b).

The only proper Defendant is the United States.

The substantive law of the place where the allegedly negligent act or omission occurred governs FTCA claims.

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 Federal Tort Claims Act

Federal courts have jurisdiction over an FTCA claim if it is:

- (1) against the United States
- (2) for money damages
- (3) for injury or loss of property, or personal injury or death
- (4) caused by the negligent or wrongful act or omission of any employee of the Government
- (5) While acting within the scope of his office or employment
- (6) under circumstances where the United States, if a private person, would be liable to the claimant in accordance with the law of the place where the act or omission occurred.

**Brownback v. King**, 592 U.S. 209 (2021).

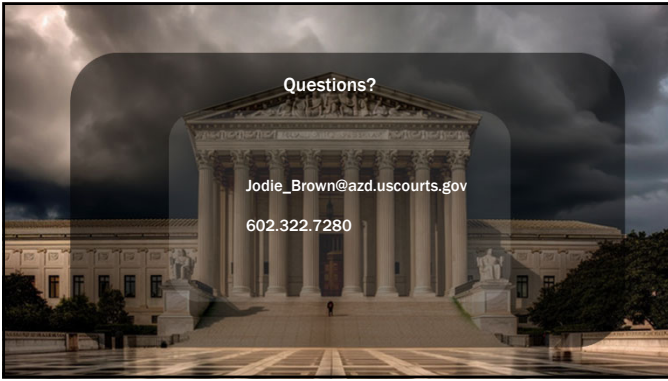
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 Federal Tort Claims Act

**Case Examples**

- **Pacheco v. U.S.**, 48 F.4th 976 (9th Cir. 2022): plaintiffs alleged an employee of a federally qualified community health center that provided birth control services negligently gave the plaintiff a flu shot instead of a birth control shot. One plaintiff was unaware she received the wrong shot, became pregnant, and her baby was born with epilepsy and lateral perisylvian polymicrogyria. After a bench trial, the district court awarded plaintiffs more than \$20 million in damages. The Government appealed only the special damages verdict.
- **Limone v. U.S.**, 579 F.3d 79 (1st Cir. 2009): former prisoners whose murder convictions were overturned asserted FTCA claims arising from Government involvement in framing the prisoners. Following a bench trial, the district court awarded plaintiffs more than \$100,000,000 in damages. The First Circuit affirmed.

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Chris Thomas and  
Andrea Driggs  
Perkins Coie

## Nuts & Bolts: Practice Pointers

1

What  
documents  
should you look  
for first?



Complaint/Amended Complaint



Case Management Order/Rule 26  
Joint Report



Dispositive Motions

Motion to Dismiss  
Motions for  
Summary Judgments



Orders from the  
Court

On Dispositive  
Motions  
Discovery Disputes

2

Once you have  
reviewed and  
pulled  
documents  
from  
ECF/Pacer,  
consider the  
following:

Are there any upcoming deadlines  
that you need to be aware of?

Are there any outstanding requests  
from the Court to the parties about  
things that need to be done?

• E.g., Meet and Confer, Exchange Certain  
Discovery

What is the next thing you need to  
prepare for?

3

## Talk to the Client

- ◆ Once you have some initial information and have determined what phase you are in, talk to/visit the client to discuss the case. Request:
  - ◆ Any Disclosure Statements they have sent or received in the case;
  - ◆ And written discovery they sent or received in the case;
  - ◆ Any documents/evidence/witnesses that they think are important for their case that have not been disclosed.

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## Visiting Your Client

- ◆ Background checks required in advance.
- ◆ Restrictions on clothing (e.g., no tan pants).
- ◆ Rules can be applied inconsistently.
- ◆ Always print out a copy of your appointment (by the Court and date/time).
- ◆ No cell phones/computers/smart watches.
- ◆ Always mark legal materials appropriately.

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## Trauma- Informed Practice

- Recognize the presence of trauma symptoms and the role that trauma may play in a client's life.
- Ensure physical and emotional safety for clients.
- Create a welcoming and non-threatening environment.
- Foster trust by being transparent about the legal process, set clear expectations, and follow through on commitments.
- Work collaboratively with clients and keep them informed.
- Be aware of and sensitive to cultural, historical, and gender-related issues that may affect your client's experiences and perspectives.

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## Trauma-Informed Practice

- Be mindful of actions or words that might trigger memories of the trauma and tread lightly until trust is established.
- Focus on the client's needs, preferences, and strengths. Tailor your approach to each client's unique situation.
- Use plain language and check for understanding. Avoid legal jargon that might confuse or overwhelm the client.
- Be patient and adaptable. Trauma survivors may need more time to process information and make decisions.

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## Strategic Considerations

Should you move to re-open discovery? Amend the complaint?

Prison Litigation Reform Act: exhaustion of remedies?

Settlement conferences/mediation?

Trial date?

Potential Fifth Amendment issues?

Opposing counsel?

Motion for client to appear in person at trial?

Does the client want injunctive relief? Monetary damages?

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## Contact Opposing Counsel

Sometimes after talking to your client, you will learn they do not have certain discovery items that were sent to them by the other side.

If that happens, contact opposing counsel and simply ask them if they will send them to you.

Check with opposing counsel to make sure your analysis of upcoming deadlines mirrors the deadlines they have calendared.

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## Explaining Legal Issues to Clients: MSJs

- If the judge grants the MSJ, the case or the part of the case that the MSJ addresses is resolved without a trial. This could mean a complete end to the litigation if the MSJ is granted in full, or it could resolve key issues that would narrow the scope of the trial if only granted in part.
- If the MSJ is denied, the issues it addressed will proceed to trial. The ruling on an MSJ can significantly affect the strategy for trial, as it may clarify which facts are considered established and which legal standards will apply. It can also impact the settlement dynamics, as a party who is unsuccessful in an MSJ may reassess the strength of their case and their likelihood of success at trial.<sup>10</sup>

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## Settlement Conferences

- **Educate the Client:** It is crucial to ensure that the client understands the legal process, the strengths and weaknesses of their case, and the implications of the MSJ Order. This includes discussing the potential risks and benefits of proceeding to trial versus settling.
- **Assess the Case:** Evaluate the case thoroughly, taking into account the MSJ Order, to determine a realistic settlement range. This involves analyzing the evidence, the law, and the damages or relief sought.
- **Prepare the Client:** Discuss the settlement process with the client, including what to expect during the settlement conference and the role of the mediator or judge overseeing the settlement discussions.
- **Set Goals and Limits:** Work with the client to set clear goals and bottom lines for the settlement. It is important to have a flexible strategy but also to know the client's minimum acceptable terms.<sup>11</sup>

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## Settlement Conferences

- **Advocate and Negotiate:** Represent the client's interests vigorously while remaining open to compromise. Effective negotiation involves a balance between assertiveness and flexibility.
- **Communicate Clearly:** Keep the client informed throughout the process, explaining the developments and advising on the implications of any offers made.
- **Manage Expectations:** Help the client maintain realistic expectations and remain patient, as settlement negotiations can be lengthy and may require multiple rounds of discussion.<sup>12</sup>

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## Informing the Judge of Issues/Concerns

- **Written Submissions:** If there are pre-conference briefs or other opportunities to submit written materials to the judge, use these to outline any issues or concerns without disclosing confidential client communications.
- **In-Court Statements:** During the settlement conference, make statements on the record that tactfully present any issues or concerns. This should be done in a way that is respectful to all parties and the court.
- **Private Discussions:** If the settlement conference allows for private caucuses, use this time to discuss any sensitive issues candidly, ensuring that the client's interests are represented without revealing privileged information.<sup>13</sup>

## Know Your Claims

After talking with your client and reviewing the Complaint, you should make sure you understand the elements of your clients' claims.

The Ninth Circuit offers Model Civil Jury Instructions, which is a comprehensive (though non-exhaustive) list of the elements required to prove most civil claims in Federal Court. <https://www.azd.uscourts.gov/judges/judges-orders>

For civil rights claims, the Ninth Circuit also offers a handbook. <https://www.ca9.uscourts.gov/guides/section-1983-outline/>

## Jury Instructions

| Elements Instructions        |                                                                                       |                 |
|------------------------------|---------------------------------------------------------------------------------------|-----------------|
| Type of Claim                | Elements                                                                              | Instruction No. |
| Against Individuals          | Individual Capacity                                                                   | 9.3             |
|                              | Supervisory Defendant in Individual Capacity                                          | 9.4             |
| Against Local Governing Body | Based on Official Policy, Practice, or Custom                                         | 9.5             |
|                              | Based on Act of Final Policymaker                                                     | 9.6             |
|                              | Based on Ratification                                                                 | 9.7             |
|                              | Based on Policy that Fails to Prevent Violations of Law or Policy of Failure to Train | 9.8             |

## Jury Instructions

### 9.3 Section 1983 Claim Against Defendant in Individual Capacity —Elements and Burden of Proof

In order to prevail on a § 1983 claim against the defendant (*name of individual defendant*), the plaintiff must prove each of the following elements by a preponderance of the evidence:

1. the defendant acted under color of state law; and
2. the [act[s]] [failure to act] of the defendant deprived the plaintiff of particular rights under [the laws of the United States] [the United States Constitution] as explained in later instructions; and
3. The defendant's conduct was an actual cause of the claimed injury.

A person acts "under color of state law" when the person acts or purports to act in the performance of official duties under any state, county, or municipal law, ordinance or regulation. [[The parties have stipulated] [I instruct you] that the defendant acted under color of state law.]

The defendant's conduct is an actual cause of a plaintiff's injury only if the injury would not have occurred 'but for' that conduct, and the conduct has a sufficient connection to the result.

If you find the plaintiff has proved each of these elements, and if you find that the plaintiff has proved all the elements the plaintiff is required to prove under instruction[s] *[specify the instruction[s] that deal with the particular right[s]]*, your verdict should be for the plaintiff. If, on the other hand, you find that the plaintiff has failed to prove any one or more of these elements, your verdict should be for the defendant.

## Ninth Circuit Litigation Guide: Example

### A. Elements of a § 1983 Action

"Traditionally, the requirements for relief under [§] 1983 have been articulated as: (1) a violation of rights protected by the Constitution or created by federal statute, (2) proximately caused (3) by conduct of a 'person' (4) acting under color of state law." *Crumpton v. Gates*, 947 F.2d 1418, 1420 (9th Cir. 1991). Or, more simply, courts have required plaintiffs to "plead that (1) the defendants acting under color of state law (2) deprived plaintiffs of rights secured by the Constitution or federal statutes." *Gibson v. United States*, 781 F.2d 1334, 1338 (9th Cir. 1986); see also *Benavidez v. Cnty. of San Diego*, 993 F.3d 1134, 1144 (9th Cir. 2021); *Pistor v. Garcia*, 791 F.3d 1104, 1114 (9th Cir. 2015); *Long v. Cnty. of Los Angeles*, 442 F.3d 1178, 1185 (9th Cir. 2006); *WMX Techs., Inc. v. Miller*, 197 F.3d 367, 372 (9th Cir. 1999) (en banc).

## Practice Pointers – Pretrial Work

- ◆ Motions in Limine
- ◆ Joint Pre-Trial Statement
  - ◆ Witnesses for trial
  - ◆ All documents for trial
  - ◆ Jury Instructions
- ◆ Trial Subpoenas
- ◆ Usually, you have to work with the other party
- ◆ Give yourself at least a month or two to work on these issues.

## Trial



**Plaintiff's Position:** Typically, in the courtroom, the plaintiff sits closest to the jury. This is a traditional setup that is followed in many courtrooms across the United States.

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## Trial

- **Opening Statements:** The plaintiff, having the burden of proof, generally presents their opening statement first. This is followed by the defendant's opening statement.
- **Presentation of Evidence:** After opening statements, the plaintiff presents their case-in-chief, which includes calling witnesses and presenting evidence. Once the plaintiff rests their case, the defendant will then present their defense.
- **Closing Arguments:** Similar to opening statements, the plaintiff delivers the first closing argument, followed by the defendant's closing argument.

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## Trial

- **Opening Statement:** During your opening statement, provide an overview of the evidence that will be presented, without going into detail or arguing its significance.
- Consider a mock trial to evaluate witnesses and trial themes.

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## Trial

- **Direct Examination:** When you call a witness to testify, begin with direct examination. This is where you will lay the foundation for introducing your exhibits.
- **Laying the Foundation:** For each piece of evidence, you must establish its relevance and authenticity. Ask the witness questions that show the evidence is what you claim it is.
- **Move the Exhibit into Evidence:** After laying the foundation, formally move the exhibit into evidence by asking the court to admit it. For example, "Your Honor, I move to admit Exhibit A into evidence."

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## Trial

- **Handling Objections:** Be prepared for the opposing counsel to object to the introduction of evidence. If an objection is made, the judge will rule on whether the evidence is admissible.
- **Publishing Evidence to the Jury:** Once an exhibit is admitted, you may "publish" the evidence to the jury, meaning you can show it to them or read it aloud.

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## Trial

- **Cross-Examination:** The opposing counsel will have the opportunity to cross-examine your witness and challenge the evidence presented.
- **Re-Direct and Re-Cross Examination:** You may have the opportunity to clarify points through re-direct examination, and the opposing counsel may follow up with re-cross examination.

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## Trial

- **Summarize the Evidence:** In your closing argument, summarize the evidence presented and argue how it supports your case.
- **Jury Instructions:** The judge will instruct the jury on how to consider the evidence during their deliberations.

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## Post-Trial

- **Objections and Appeals:** If evidence was admitted over objection, or if there were disputes about the evidence, these issues may be raised on appeal.
- **Preservation of the Record:** Ensure that the trial record accurately reflects all evidence presented, as this will be important for any potential appeals.

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## Costs – General Order 10-10

(9) In the discretion of the trial judge, reimbursement of actual and reasonable out-of-pocket expenses necessarily incurred by court appointed attorneys representing indigents in civil cases not covered by the Criminal Justice Act. Reimbursements are

limited to \$3,000. Generally, the court will not reimburse expert witness fees in such cases.

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## Questions?

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Andrea Driggs  
adriggs@perkinscoie.com

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**SPEAKER BIOGRAPHIES**  
**CIVIL LITIGATION PANEL VOLUNTEER TRAINING**

**Tuesday, June 18, 2024 – Tucson**  
**9:00 a.m. to 3:30 p.m. 3<sup>rd</sup> Floor, Judge’s Conference Room**  
**U.S. District Court – District of Arizona**  
**Federal Bar Associations, Phoenix & Tucson Chapters**  
**Step Up to Justice & Community Legal Services**

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**Jennifer G. Zipps**  
**United States District Judge**  
**District of Arizona**

Judge Zipps earned her undergraduate degree from the University of Arizona in 1986 and her law degree from Georgetown University Law Center in 1990. After graduation, she clerked for Judge William Canby of the Ninth Circuit Court of Appeals, then practiced civil litigation and bankruptcy at Molloy, Jones and Donahue in Tucson, Arizona, from 1991 to 1995. From 1995 to 2005, she worked as an Assistant United States Attorney at the U.S. Attorney's Office in Tucson. During her employment with the U.S. Attorney's office, she held the positions of Civil Chief and Chief Assistant. She has taught Legal Research and Writing at the James E. Rogers University of Arizona College of Law. Judge Zipps was appointed to serve as a United States Magistrate for the United States District Court in Tucson, Arizona on April 4, 2005. She received her commission as a United States District Judge on October 5, 2011.

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**Jodie W. Brown**  
**Supervisory Staff Attorney**  
**United States District Court, District of Arizona**

Jodie W. Brown is the Supervisory Staff Attorney for the United States District Court for the District of Arizona. She graduated from the Sandra Day O'Connor College of Law at Arizona State University in 2005. During law school, Jodie served as a legal extern to Judge Lawrence O. Anderson for the United States District Court and Judge Michael Daly Hawkins for the United States Court of Appeals for the Ninth Circuit. Following graduation, Jodie served as a law clerk to Judge Morton Sitver before joining the Staff Attorneys' office in May 2006.

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**Kate Wolf**  
**Director of Operations**

Kate is a dedicated Tucson native, committed to narrowing the gap in accessible legal services within her community. Following her military service, Kate graduated magna cum laude with a BA in Law from the University of Arizona. Kate's active involvement within the community and desire to go to law school is fueled by her life-long commitment to making Tucson a happier and healthier place for everyone

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**Loresa Purden**  
**Arizona Department of Corrections**  
**Legal Monitor**

Loresa Purden has worked with law enforcement for over 20 years. She is currently the Legal Access Monitor for the Arizona Department of Corrections, Rehabilitation and Reentry. She ensures that inmates have adequate and constitutional access to the courts. Using case law, such as *Lewis v. Casey*, 518 U.S. 343, 116 S.Ct 2174 (1996), relevant statutes, and agency policy as her guides, Ms. Purden is responsible for establishing appropriate measures for inmates to proceed with habeas corpus cases and other matters, unencumbered. She also supervises the contract paralegal responsible for assisting inmates in a limited capacity, on qualified legal claims as outlined by policy.

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**Meghan McNamara Miller**  
**Tretschok, McNamara & Miller P.C.**

Meghan M. Miller limits her practice to representing disabled and injured clients in Social Security Disability, Supplemental Security Income, and Workers' Compensation cases. She joined the firm Tretschok, McNamara & Miller, P.C. in 2001 as a law clerk and was admitted to the bar in 2003.

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**William Furnish**  
**Osborn Maledon**  
**Attorneys at Law**

William Furnish is a member of Osborn Maledon, PA, where his practice focuses on ethics and professional liability as well as data security and general commercial litigation. Mr. Furnish's pro bono practice includes representing homeless youth and asylum applicants. Prior to entering law school, Mr. Furnish was a Peace Corps volunteer in Armenia.

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**Tyler Bugden**  
**Civil Litigator**  
**Farhang and Medcoff PLLC**

Tyler Bugden is a civil litigator at Farhang and Medcoff PLLC, where his practice focuses on complex commercial litigation, civil rights, and appeals. Tyler recently joined the District Court's Civil Litigation Panel, taking up two cases – one of which has settled, and the other is scheduled for trial in October. Before moving to Tucson in October 2022, Tyler spent two years clerking in federal courts, first for Chief Judge Robert J. Shelby on the District of Utah, and then for Magistrate Judge Thérèse Wiley Dancks on the Northern District of New York. Between the two clerkships, Tyler represented criminal defendants on appeal in New York, where his work resulted in the reversal of three convictions. As the trailing spouse to an academic, Tyler has collected six bar licenses, and is relieved to have finally settled in Tucson, Arizona.

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**Patrick Mause**  
**Law Office of Patrick Mause, PLLC**

Pat Mause represents claimants in bad faith and ERISA-governed disability insurance claims. He has been volunteering with the SU2J *pro se* litigant clinic since 2017. He currently has a *pro bono* prisoner case that should be going to trial later this summer or fall (so wish him luck!)

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**Lisa Anne Smith**  
**Managing Shareholder**  
**DeConcini McDonald Yetwin & Lacy**

Lisa Anne Smith is the Managing Shareholder of DeConcini McDonald Yetwin and Lacy, where she has been practicing education law, employment law and civil litigation for over twenty-eight years. Ms. Smith works with school districts, charter schools, community colleges and the University of Arizona on a wide range of issues including student discipline, Title IX issues, and special education. She also advises schools and other public, private, and non-profit entities on employment issues and defends them in administrative and court proceedings when employees bring claims against them. Ms. Smith has three adult children and loves riding her bike around Tucson.

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**Shannon Giles**  
**Awerkamp, Bonilla & Giles PLC**



**Shannon Giles** is a partner with Awerkamp, Bonilla & Giles, PLC practicing almost exclusively in employment law and litigation. Shannon's practice is heavily focused on the representation of employees. Shannon provides representation for both private and government employees in most forums, including courts and administrative agencies and has an extensive background in litigation. She has actively litigated numerous employment cases including wrongful discharge, discrimination on all bases, retaliation, breach of contract and violation of due process.

Shannon has earned a Bachelor of Laws degree from the University of Alberta and a Master of Laws in International Trade Law from the University of Arizona. She is recognized by *The Best Lawyers in America*® for employment law and litigation and is listed in Super Lawyers for employment litigation. She is admitted to practice in the Supreme Court of the United States, the U.S. District Court for the Ninth Circuit, the U.S. District Court for Arizona, and the Supreme Court of Arizona.

Shannon is a member of the Executive Council of the Employment and Labor Law Section of the State Bar of Arizona. Shannon is a Board Member and volunteer for Step Up to Justice and has received the award for Outstanding Pro Bono Attorney of the Month on four occasions between 2006 and 2018. She is also a member of the Federal Bar Association, the Arizona Employment Lawyers Association, the Pima County Bar Association and previously served for a number of years on the executive committee of the Southern Arizona Chapter of the Arizona Women Lawyer's Association.

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**Christopher D. Thomas**  
**Perkins Coie LLP**

Environmental and natural resource lawyer Christopher Thomas has advised industrial and municipal clients across the country on litigated and nonlitigated issues for more than 35 years. He focuses on complex infrastructure permitting, natural resource and hazardous substance litigation, enforcement defense, and site remediation.

Chris' regulatory work has included obtaining necessary state and federal approvals for clients in the mining, manufacturing, renewable energy, and technology sectors. He has advised clients on remediation of impacted soil and sediment, groundwater, surface water, and indoor air at dozens of sites nationwide. His federal and state litigation practice has included trial-level and appellate cases throughout the country.

Chris is an elected fellow of the American College of Environmental Lawyers, a frequent (and occasionally engaging) writer and speaker on environmental and natural resource law topics, and an enthusiastic supporter of Arizona nonprofits in the areas of disability and child welfare. Chris and his colleagues were named 2022 pro bono attorneys of the year by the U.S. District Court for the District of Arizona for their work on the *Crago v. Pitz* civil rights litigation.

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**Andrea Driggs  
Perkins Coie LLP**

Andrea Driggs represents industrial, commercial, and municipal clients on environmental litigation and regulatory matters. These focus on mining, renewables, groundwater contamination, complex infrastructure siting, and remediation of contaminated sites. Andrea is licensed to practice in Arizona, California, Nevada, and New Mexico, enabling her to assist clients with cross-jurisdictional issues.

**Mining.** Andrea assists clients in obtaining and litigating key permits, including water quality permits, and regularly conducts due diligence for large mining transactions. She advises clients on National Environmental Policy Act (NEPA) review for exploration and mine plans of operation, National Historic Preservation Act (NHPA) review, and other use authorizations. Andrea also provides guidance on related matters, including royalties, water rights, compliance, and Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA) liability.

**Renewables.** Andrea works with renewable developers to obtain essential permits for solar, wind, and battery storage projects, including Certificates of Environmental Compatibility from Arizona's Corporation Commission. For example, she represented clients constructing Arizona's largest standalone battery storage project, helping to stabilize the electrical grid. She frequently conducts due diligence for projects and is experienced in matters ranging from site control and lease reviews to decommissioning.

**Regulatory/Litigation.** Andrea advises clients on a range of issues associated with regulatory compliance and permitting, from prelitigation investigations and negotiations through administrative procedures and appeals. She regularly collaborates with clients to resolve issues arising under a range of state and federal environmental laws (Clean Water Act, NEPA, CERCLA, Federal Land Policy and Management Act of 1976 (FLPMA), NHPA, Endangered Species Act (ESA), Mining Law of 1872, etc.), in addition to regulatory compliance issues related to emerging contaminants like per- and polyfluoroalkyl substances (PFAS).

Andrea holds a master's degree in environmental epidemiology and policy from the University of London, which she completed as a Marshall scholar. She focused her master's project on air pollution. Before attending law school at UCLA, Andrea worked as an epidemiologist for Los Angeles County.



The U.S. District Court for the District of Arizona  
in conjunction with  
Federal Bar Association Phoenix & Tucson Chapters  
and  
Step Up to Justice & Community Legal Services

# Free Training for Volunteer Attorneys

## Certificate of Attendance

Date of Program: June 18, 2024

Location: Evo A. DeConcini U.S. Courthouse

By signing below, I certify that I attended the Free Training for Volunteer Attorneys and am entitled to claim up to 5.5 (.5 of ethics) hours of Continuing Legal Education credit.

\_\_\_\_\_  
Date

\_\_\_\_\_  
Signature

\_\_\_\_\_  
Attorney Name and Bar Number (Please Print)

In its entirety, this program provides 5.5 CLE credit hour(s) based on a 60-minute hour. Of this total, .5 hour(s) was devoted to instruction in ethics.

KEEP THIS CERTIFICATE IN YOUR FILE